

At:	Aelodau'r Pwyllgor Llywodraethu
	Corfforaethol

Dyddiad:	31 Mai 2019
Rhif Union:	01824706204
ebost:	democrataidd@sirddinbych.gov.uk

#### Annwyl Gynghorydd

Fe'ch gwahoddir i fynychu cyfarfod y **PWYLLGOR LLYWODRAETHU CORFFORAETHOL**, **DYDD MERCHER**, **5 MEHEFIN 2019** am **9.30 am** yn **YSTAFELL BWLLGOR 1A**, **NEUADD Y SIR**, **RUTHUN**.

Yn gywir iawn

G Williams Pennaeth Gwasanaethau Cyfreithiol, AD a Democrataidd

#### AGENDA

# PART 1 - THE PRESS AND PUBLIC ARE INVITED TO ATTEND THIS PART OF THE MEETING

#### 1 YMDDIHEURIADAU

#### 2 PENODI CADEIRYDD

Penodi Cadeirydd y Pwyllgor Llywodraethu Corfforaethol am y flwyddyn I ddod.

#### 3 PENODI IS-GADEIRYDD

Penodi Is-Gadeirydd y Pwyllgor Llywodraethu Corfforaethol am y flwyddyn I ddod.

#### 4 DATGANIADAU O FUDDIANT (Tudalennau 5 - 6)

Dylai'r Aelodau ddatgan unrhyw gysylltiad personol neu gysylltiad sy'n rhagfarnu ag unrhyw fater a nodwyd fel un i'w ystyried yn y cyfarfod hwn.

#### 5 MATERION BRYS

Rhybudd o eitemau y dylid, ym marn y Cadeirydd, eu hystyried yn y cyfarfod fel materion brys yn unol ag Adran 100B(4) Deddf Llywodraeth Leol 1972.

#### 6 COFNODION (Tudalennau 7 - 12)

Derbyn cofnodion cyfarfod y Pwyllgor Llywodraethu Corfforaethol a gynhaliwyd ar 10 Ebrill 2019 (copi'n amgaeedig).

#### 7 DIWEDDARIAD ARCHWILIO MEWNOL (Tudalennau 13 - 46)

Ystyried adroddiad gan y Prif Swyddog Mewnol (copi'n amgaeedig) yn rhoi gwybod i aelodau am gynnydd Archwilio Mewnol.

#### 8 ARCHWILIAD MEWNOL O IECHYD A DIOGELWCH MEWN YSGOLION (Tudalennau 47 - 62)

Ystyried adroddiad gan y Prif Swyddog Mewnol (copi'n amgaeedig) yn rhoi'r wybodaeth ddiweddaraf, am y cynnydd o ran rhoi'r cynllun gweithredu ar waith a oedd yn cyd-fynd â'r adroddiad archwilio mewnol ar iechyd a diogelwch mewn ysgolion ym mis Mehefin 2018.

# 9 DIWEDDARIAD ARCHWILIO MEWNOL - ADRAN 106 (Tudalennau 63 - 82)

Ystyried adroddiad gan y Prif Swyddog Mewnol (copi'n amgaeedig) yn rhoi manylion adroddiad archwilio mewnol diweddar ar y cytundebau adran 106 a gafodd sgôr sicrwydd ' isel '.

#### **10** ADRODDIAD BLYNYDDOL ARCHWILIO MEWNOL (Tudalennau 83 - 108)

Ystyried adroddiad gan y Prif Archwilydd Mewnol (copi wedi'i amgáu) ar ddigonolrwydd ac effeithiolrwydd fframwaith llywodraethu, risg a rheolaeth y Cyngor yn ystod y flwyddyn sy'n llywio'r 'datganiad llywodraethu blynyddol'.

#### 11 ARCHWILIAD MEWNOL O'R UNED CAFFAEL CORFFORAETHOL AR Y CYD (Tudalennau 109 - 124)

Ystyried adroddiad gan y Prif Swyddog Mewnol (copi'n amgaeedig) sydd yn yn rhoi'r wybodaeth ddiweddaraf ar gynnydd y cynllun gweithredu sy'n cydfynd â'r adroddiad Archwilio Mewnol ar y Cyd Uned Gaffael ym mis Mai 2018

#### 12 ADRODDIAD BLYNYDDOL Y PWYLLGOR LLYWODRAETHU CORFFORAETHOL (Tudalennau 125 - 132)

Ystyried adroddiad gan Bennaeth y Gyfraith, Adnoddau Dynol a'r Gwasanaethau Democrataidd (copi ynghlwm) yn ceisio cymeradwyaeth Aelodau i adroddiad drafft i'w gyflwyno i'r Cyngor ynglŷn â gwaith y Pwyllgor Llywodraethu Corfforaethol ar gyfer blwyddyn 2018/2019 y Cyngor.

#### 13 ADRODDIAD RIPA (DEDDF RHEOLEIDDIO PWERAU YMCHWILIO 2000) BLYNYDDOL (Tudalennau 133 - 138)

Ystyried adroddiad gwybodaeth gan y Dirprwy Swyddog Monitro (copi'n amgaeedig) am ddefnydd y Cyngor o'i bwerau gwyliadwriaeth dan RIPA (Deddf Rheoleiddio Pwerau Ymchwilio 2000).

#### 14 RHAGLEN GWAITH I'R DYFODOL Y PWYLLGOR LLYWODRAETHU CORFFORAETHOL (Tudalennau 139 - 142)

Ystyried rhaglen gwaith i'r dyfodol y pwyllgor (copi'n amgaeedig).

#### **PART 2 - CONFIDENTIAL ITEMS**

Dim.

#### AELODAETH

#### Y Cynghorwyr

Mabon ap Gwynfor Tony Flynn Martyn Holland Alan James Barry Mellor Joe Welch

#### Aelod Lleyg

Paul Whitham

#### COPIAU I'R:

Holl Gynghorwyr er gwybodaeth Y Wasg a'r Llyfrgelloedd Cynghorau Tref a Chymuned Mae tudalen hwn yn fwriadol wag

# Eitem Agenda 4





#### Cod Ymddygiad Aelodau

## DATGELU A CHOFRESTRU BUDDIANNAU

Rwyf i, (enw)	
*Aelod /Aelod cyfetholedig o (*dileuer un)	Cyngor Sir Ddinbych
	di datgan buddiant * <b>personol / personol a</b> yd eisoes yn ôl darpariaeth Rhan III cod dau am y canlynol:-
Dyddiad Datgelu:	
Pwyllgor (nodwch):	
Agenda eitem	
Pwnc:	
Natur y Buddiant:	
(Gweler y nodyn isod)*	
Llofnod	
Dyddiad	

Noder: Rhowch ddigon o fanylion os gwelwch yn dda, e.e. 'Fi yw perchennog y tir sy'n gyfagos i'r cais ar gyfer caniatâd cynllunio a wnaed gan Mr Jones', neu 'Mae fy ngŵr / ngwraig yn un o weithwyr y cwmni sydd wedi gwneud cais am gymorth ariannol'. Tudalen 5

Mae tudalen hwn yn fwriadol wag

# Eitem Agenda 6

#### PWYLLGOR LLYWODRAETHU CORFFORAETHOL

Cofnodion cyfarfod o'r Pwyllgor Llywodraethu Corfforaethol a gynhaliwyd yn Ystafell Bwllgor 1A, Neuadd Y Sir, Ruthun, Dydd Mercher, 10 Ebrill 2019 am 9.30 am.

#### **YN BRESENNOL**

Y Cynghorwyr Mabon ap Gwynfor, Tony Flynn, Martyn Holland (Vice-Chair), Alan James, Barry Mellor (Cadeirydd) a Joe Welch

Aelod Lleyg Paul Whitham

**Sylwedydd–** Y Cynghorydd Meirick Lloyd Davies

#### **HEFYD YN BRESENNOL**

Pennaeth y Gwasanaethau Cyfreithiol, AD a Democrataidd (GW), Prif Swyddog Cyllid (RW) Prif Archwilydd Mewnol (LL), Rheolwr y Tim Cynllunio Strategol (NK), Gweinyddwr Pwyllgorau (RTJ).

Cynrychiolwyr Swyddfa Archwilio Cymru - Gwilym Bury a Matthew Edwards.

#### 1 YMDDIHEURIADAU

Dim.

#### 2 DATGANIADAU O FUDDIANT

Ni chafodd unrhyw gysylltiad ei ddatgan.

#### 3 MATERION BRYS

Dim materion brys.

#### 4 COFNODION

Cyflwynwyd Cofnodion cyfarfod y Pwyllgor Llywodraethu Corfforaethol a gynhaliwyd ar 6 Mawrth 2019.

Materion yn Codi -

• Codwyd y mater o lywodraethu mewn ysgolion a'r ffaith mai dim ond cynnydd o 5% a welwyd yn y nifer sydd wedi cwblhau'r sesiynau hyfforddi eddysgu, sy'n golygu ei bod yn annhebygol iawn y ceir cyfradd gwblhau o 100% erbyn mis Tachwedd.

- Holwyd a oedd y dadansoddiad o Holiadur Arweiniad Ymarferol CIPFA wedi ei ddosbarthu. Dywedodd y Prif Archwilydd Mewnol (PAM) y bu camgymeriad ac y byddai'n cael ei ddosbarthu i'r aelodau ar ôl y cyfarfod.
- Roedd pryderon ynghylch eitemau nad ydynt yn cael eu cynnwys mewn adroddiadau, megis hyfforddiant aelodau, sydd ddim yn cael eu monitro oherwydd nad ydynt wedi'u cynnwys y rhaglen gwaith i'r dyfodol. Cytunwyd y byddai'r mater yn cael ei drafod ar ddiwedd y cyfarfod.

**PENDERFYNWYD** y dylid derbyn a chymeradwyo cofnodion cyfarfod y Pwyllgor Llywodraethu Corfforaethol a gynhaliwyd ar 6 Mawrth 2019 fel cofnod cywir.

#### 5 DATGANIAD LLYWODRAETHU BLYNYDDOL 2018-19

Cyflwynodd y Prif Archwilydd Mewnol yr adroddiad (a ddosbarthwyd yn flaenorol) i ddangos llywodraethu da. Roedd y ofynnol i'r Cyngor ddangos ei fod yn cydymffurfio â'r egwyddorion craidd a nodir yn Fframwaith Darparu Llywodraethu Da Mewn Llywodraeth Leol (Cymru), rhifyn 2016. Cafodd y Datganiad Llywodraethu Blynyddol (AGS) ei baratoi gan ddefnyddio hunanasesiad, ac mae'n adrodd ar drefniadau llywodraethu a gwelliant y Cyngor ar gyfer 2018-19 ac ar gynnydd o ran mynd i'r afael a'r camau gwella yn AGS 2017-18.

Mae ar y Cyngor ddyletswydd statudol i gyhoeddi AGS yn unol â Rheoliadau Cyfrifon ac Archwilio (Cymru) 2014, gan roi cyfle i'r pwyllgor wneud sylwadau ar y datganiad llywodraethu blynyddol ar gyfer eleni.

Datblygwyd y Datganiad Llywodraethu Blynyddol 2018-19 (Atodiad 1) drwy gynnal hunanasesiad o drefniadau llywodraethu'r Cyngor yn erbyn y Fframwaith Darparu Llywodraethu Da Mewn Llywodraeth Leol (Cymru), rhifyn 2016. Cynhaliwyd hyn gan grŵp swyddogion yn cynrychioli'r swyddogaethau llywodraethu allweddol o bob rhan o'r Cyngor. Mae'r AGS yn cyfeirio at ffynonellau tystiolaeth a ffynonellau sicrwydd amrywiol megis Adroddiad Blynyddol Archwilio Mewnol, adroddiadau Archwilio Allanol, a chofrestrau risg. Dywedwyd wrth yr aelodau fod yr AGS yn gryno ac yn anelu at roi blas o'r gwaith angenrheidiol.

Aeth y PAM a'r aelodau drwy'r Datganiad Llywodraethu Blynyddol ar gyfer 2018-19 a thrafodwyd y materion canlynol -

- Adolygiad o Effeithiolrwydd a diweddariad ar y Polisi Gwyngalchu Arian. Holwyd pa feysydd o fewn y Cyngor sy'n achosi pryder o ran gwyngalchu arian. Eglurwyd fod y polisi wedi'i ddiweddaru'n ddiweddar. Gwyngalchu Arian yw'r enw a roddir ar guddio tarddiad arian a gafwyd yn anghyfreithlon. Roedd y polisi ar gyfer aelodau o staff er mwy iddynt allu codi unrhyw bryderon ynglŷn a gweithgareddau amheus ar ran aelodau o'r cyhoedd.
- Cafwyd cwestiwn arall am yr adran Adolygiad o Effeithiolrwydd a'r ffaith nad oes amserlen yn yr adroddiad. Eglurwyd y byddai'n cael ei gynnwys yn yr adroddiad diweddaru a fydd yn mynd gerbron y pwyllgor ym mis Tachwedd.
- Cymeradwywyd AGS 2018-19 ac awgrymwyd y gellid dosbarthu'r ddogfen i'r holl aelodau etholedig er mwyn codi ymwybyddiaeth o'r gwaith y mae'r Pwyllgor Llywodraethu Corfforaethol yn ei wneud.

- Codwyd y mater o hyfforddiant ac a ddylid cynnwys aelodau lleyg yn yr hyfforddiant a drefnir ar gyfer y Pwyllgor. Cytunodd y PAM i archwilio'r gofynion hyfforddi ar gyfer holl aelodau'r pwyllgor, nid oedd unrhyw hyfforddiant wedi'i drefnu, ond byddai'n edrych i mewn i hyfforddiant ar gyfer aelodau lleyg.
- O safbwynt yr Archwiliad Mewnol o Reolaeth Contractau yn 2018/19, holwyd beth yw'r amserlen a ganiateir ar gyfer cwblhau'r gwaith. Mewn ymateb dywedwyd y gellid cymryd cyn hired ag sydd ei angen i gwblhau'r gwaith.

**PENDERFYNWYD -** bod y Pwyllgor Llywodraethu Corfforaethol yn cymeradwyo'r datganiad llywodraethu blynyddol drafft ar gyfer 2018 -19 a nodi'r cynnydd a wnaed ar y cynllun gweithredu o 2017-18.

#### 6 CYNLLUN ARCHWILIO SAC 2019-20

Cyflwynodd y Prif Swyddog Cyllid (RW) adroddiad (a ddosbarthwyd eisoes) ar Gynllun Archwilio Cyngor Sir Ddinbych 2019 a baratowyd gan Swyddfa Archwilio Cymru (SAC). Mae'r adroddiad yn egluro'r rhaglen waith sydd wedi'i chynllunio ar gyfer rhaglen archwilio perfformiad a rhaglen archwilio ariannol SAC. Mae'r adroddiad hefyd yn ymdrin â materion fel y ffi ar gyfer y gwaith, manylion o safbwynt y tîm archwilio a'r amserlen ar gyfer y gwaith.

Rhoddodd cynrychiolwyr Swyddfa Archwilio Cymru (ME a GB) grynodeb o gynnwys Cynllun Archwilio 2019-20 Cyngor Sir Ddinbych a oedd yn cynnwys -

- Archwiliad cyfrifon
- Archwiliad perfformiad
- Ardystio hawliadau a ffurflenni grant.
- Ffi, tîm archwilio ac amserlen
- Datblygiadau i'r waith archwilio yn y dyfodol

Rhoddodd cynrychiolwyr SAC drosolwg i'r pwyllgor o gynnwys yr adroddiad Codwyd y pwyntiau canlynol yn ystod y trafodaethau –

- Bu newidiadau i'r tîm archwilio, Derwyn Owen yw'r Cyfarwyddwr Ymgysylltiad a'r arweinydd Ymgysylltiad newydd. Matthew Edwards yw'r Rheolwr Archwilio Ariannol newydd. Newid arall nad oedd wedi'i gynnwys yn yr adroddiad oedd y ffaith y bydd Jeremy Evans yn disodli Sara-Jane-Byrne fel Rheolwr Archwilio Perfformiad yn dilyn ailstrwythuro mewnol.
- Daeth i'r amlwg bod gan ddau o swyddogion SAC aelodau o'u teulu'n gweithio yn y Cyngor ac yn dilyn asesiad risg ni fyddant yn cael gwneud gwaith archwilio ar adrannau lle mae eu teulu'n gweithio.
- Codwyd y pwysau ariannol sydd ar y Gwasanaethau Cymdeithasol a bydd adolygiad trylwyr yn cael ei gynnal. Eglurwyd na fyddai'r adolygiad yn edrych ar ansawdd y gwaith a wneir ond ar y pwysau cyllidol. Byddai cyfarfod yn cael ei drefnu gydag uwch reolwyr i drafod y pwysau ariannol ar y Gwasanaethau Cymdeithasol gyda'r nod o ddatblygu briff prosiect. Awgrymwyd y gellid rhoi diweddariad llafar i Lywodraethu Corfforaethol yn ddiweddarach.

 Holwyd ynghylch Ailgylchu Bwrdeistrefol ac a fyddai'r adolygiad yn cymryd i ystyriaeth y newidiadau i gasgliadau gwastraff gan y Cyngor. Eglurwyd y byddai SAC yn edrych ar drefniadau gwastraff a sut y mae'r Cyngor y ymgysylltu â chymunedau mewn perthynas ag ailgylchu a hefyd a yw Deddf Cenedlaethau'r Dyfodol yn cael ei hystyried fel rhan o'r gwaith.

Cymeradwyodd y Pwyllgor gynrychiolwyr Swyddfa Archwilio Cymru am yr adroddiad.

**PENDERFYNWYD** bod y Pwyllgor yn nodi cynnwys yr adroddiad.

#### 7 ADRODDIAD SAC AR DEFNYDD O DDATA GAN CYNGOR SIR DDINBYCH

Cyflwynodd Rheolwr y Tîm Cynllunio Strategol (RhTCS) adroddiad SAC (a ddosbarthwyd eisoes) ar y Defnydd o Ddata yng Nghyngor Sir Ddinbych. Bu adolygiad o'r defnydd o ddata yn genedlaethol ac roedd yr adroddiad yn canolbwyntio ar y defnydd o ddata yn Sir Ddinbych.

Rhoddwyd sicrwydd i'r pwyllgor bod llawer o'r materion allweddol cysylltiedig â'r defnydd o ddata yn faterion cyffredin i lawer o siroedd ar draws Cymru. Y materion perthnasol a amlygwyd yn Sir Ddinbych oedd – Gweledigaeth, Arweinyddiaeth a Diwylliant, Diogelu Data, Sgiliau a Gallu, a phenderfyniadau seiliedig ar dystiolaeth.

Cynhaliwyd archwiliad data a oedd yn amlygu ymhle yr oedd data'n cael ei storio. Roedd y Cyngor wedi cydymffurfio â Deddf Diogelu Data 2018 a oedd yn gofyn bod data'n cael ei gadw'n ddiogel a'i fonitro. Roedd protocolau rhannu data wedi'u sefydlu ac roedd 97% o staff y Cyngor wedi cwblhau'r hyfforddiant GDPR gorfodol.

Trafodwyd y materion canlynol mewn mwy o fanylder:

- Amlygwyd cyfathrebu rhwng Adrannau a rhannu data fel materion sy'n peri pryder. Holwyd pam na all rhai adrannau rannu gwybodaeth ymysg ei gilydd, ac a ganiateir rhannu data gyda thrydydd bartïon. Dywedwyd y caniateir rhannu gwybodaeth os caiff y broses gywir ei dilyn, mae hyn hefyd yn berthnasol i drydydd partion.
- Holwyd a yw'r hyfforddiant GDPR ar gael i aelodau etholedig a lleyg, nid oedd yn glir a yw'r hyfforddiant ar gael i aelodau a bydd y SPTM yn dosbarthu gwybodaeth am hyn.
- Dywedwyd eto bod rhannu data gyda chyrff allanol yn destun pryder, yn enwedig yng ngoleuni'r cynnydd diweddar mewn troseddau seiber. Gofynnwyd a all Sir Ddinbych sicrhau y cedwir data'n ddiogel wrth ei rannu. Mae'r Cyngor yn cymryd diogelu data o ddifri gyda'r adran TG wedi sefydlu llawer o fesurau diogelu, a bydd gwybodaeth sy'n cael ei throsglwyddo hefyd yn cael ei diogelu.
- Atgoffwyd yr aelodau bod data'n cael ei gasglu am reswm, ac y byddai'r rhai hynny y cesglir eu data'n cael gwybod beth yw'r rheswm hwnnw, ac yn cael gwybod hefyd a fydd y data'n cael ei rannu.

**PENDERFYNWYD** bod y Pwyllgor yn nodi cynnwys yr adroddiad.

#### 8 RHAGLEN WAITH Y PWYLLGOR LLYWODRAETHU CORFFORAETHOL

Cyflwynwyd Rhaglen Gwaith i'r Dyfodol y Pwyllgor Llywodraethu Corfforaethol (a ddosbarthwyd eisoes) i'w hystyried.

Craffodd y pwyllgor ar y RhGD ac ystyriwyd a ellid gohirio unrhyw eitemau er mwyn ysgafnhau baich rhaglen drom cyfarfod mis Mehefin. Ni chafodd unrhyw eitemau eu gohirio. Dywedwyd y byddai'r 'Her Gwasanaeth - Adroddiad Gwasanaeth' a'r 'Crynodeb o'r Model Darparu Amgen' yn trafod yr un materion ac felly y gellid dileu'r Model Darparu Amgen o'r RhGD.

O safbwynt Hyfforddiant ar gyfer aelodau, gofynnwyd a allai aelodau fynychu sesiwn friffio cyn cyfarfodydd lle byddai materion arwyddocaol yn cael eu trafod. Cytunodd yr aelodau y byddai sesiynau briffo cyn cyfarfodydd yn fanteisiol ac yn ddefnydd da o amser swyddogion ac aelodau.

Awgrymwyd y gellid craffu ar y rhaglen gwaith i'r dyfodol er mwyn gweld pa eitemau fyddai'n manteisio o fynd gerbron yr aelodau mewn sesiwn friffio cyn cyfarfod. Ym mis Gorffennaf roedd adroddiad trysorlys a phennwyd na fyddai hyfforddiant yn angenrheidiol hyd nes y bydd yr adroddiad llawn yn dod yn ôl i'r pwyllgor ym mis Tachwedd. Pennwyd y byddai'r adroddiad diogelu sydd i fod i'w drafod ym mis Gorffennaf yn briodol ar gyfer sesiwn friffio.

Dywedodd yr aelodau bod hyfforddiant yn cael ei gynnal yn rheolaidd ar gyfer aelodau etholedig ond roedd lle i gredu y byddai hyfforddiant ychwanegol yn fanteisiol i aelodau Llywodraethu Corfforaethol. Pennwyd hefyd y byddai sesiwn rheoli rhaglen yn fanteisiol i aelodau. (GW i siarad a'r Rheolwr Democrataidd i drefnu dyddiadau hyfforddi).

Codwyd enw'r pwyllgor a phan nad oed agwedd archwilio'r cyfarfod wedi'i gynnwys yn yr enw. Dywedwyd y gallai'r Cyngor newid enw'r pwyllgor ac mewn papur gwyn awgrymwyd y gellid galw'r Pwyllgor yn Bwyllgor Llywodraethu Corfforaethol ac Archwilio. Gallai'r pwyllgor wneud cais am newid enw yn ei adroddiad blynyddol i'r Cyngor.

05 Mehefin -

• Byddai penodiad cadeirydd ac is-gadeirydd yn cael ei ychwanegu oherwydd bod y cyfarfod yn cael ei gynnal yn y flwyddyn fwrdeistrefol nesaf.

Eitemau i ddod -

- Gellid trafod ysgolion gydag anawsterau ariannol yn yr hydref
- Byddai'r defnydd o'r gronfa gyfalaf wrth gefn hefyd yn cael ei gynnwys yn y rhaglen gwaith i'r dyfodol yn yr hydref

**PENDERFYNWYD,** yn amodol ar yr uchod, bod y Pwyllgor Llywodraethu Corfforaethol yn cymeradwyo'r Rhaglen Gwaith i'r Dyfodol. Mae tudalen hwn yn fwriadol wag

# Eitem Agenda 7

Pwyllgor Llywodraethu Corfforaethol			
05 Me	hefin 2019		
l:	Lisa Lovegrove – Prif Archwilydd Mewnol		
	Lisa Lovegrove – Prif Archwilydd Mewnol		
	Diweddariad Archwilio Mewnol		
	05 Me		

#### 1. Am beth mae'r adroddiad yn sôn?

Mae'r adroddiad hwn yn rhoi diweddariad i'r Pwyllgor Llywodraethu Corfforaethol ar gynnydd diweddaraf Archwilio Mewnol o ran sut y mae'n darparu gwasanaeth, darparu sicrwydd, adolygiadau a gwblhawyd, perfformiad ac effeithiolrwydd mewn ysgogi gwelliant. Mae hefyd yn cynnwys y wybodaeth ddiweddaraf ar gynnydd gydag Arfer Da CIPFA ar gyfer Pwyllgorau Archwilio.

#### 2. Beth yw'r rheswm dros lunio'r adroddiad hwn?

Darparu gwybodaeth am y gwaith a wnaed gan yr Adain Archwilio Mewnol ers cyfarfod diwethaf y Pwyllgor. Mae'n galluogi'r Pwyllgor i fonitro perfformiad a chynnydd yr Adain Archwilio Mewnol yn ogystal â darparu crynodebau o adroddiadau'r Adain Archwilio Mewnol er mwyn i'r Pwyllgor dderbyn sicrwydd ar wasanaethau eraill y Cyngor a meysydd corfforaethol.

#### 3. Beth yw'r Argymhellion?

Dylai'r Pwyllgor ystyried cynnwys yr adroddiad, asesu cynnydd a pherfformiad yr Adain Archwilio Mewnol a phenderfynu a oes angen unrhyw sicrwydd pellach ar adroddiadau archwilio.

#### 4. Manylion yr adroddiad

Mae adroddiad Atodiad 1 yn rhoi'r wybodaeth ddiweddaraf ar 22 Mai 2019 ar:

- Adroddiadau archwilio mewnol a gyhoeddwyd yn ddiweddar
- Cynnydd ar waith archwilio mewnol hyd yma;
- Cynnydd o ran gweithredu camau y cytunwyd arnynt o brosiectau sicrwydd;
- Diweddariad gwrth dwyll
- Y wybodaeth ddiweddaraf am berfformiad archwilio mewnol yn erbyn safonau penodol; ac
- Y wybodaeth ddiweddaraf am y cynnydd o ran arferion da CIPFA ar gyfer pwyllgorau archwilio.

Mae adroddiad Atodiad 2 yn rhoi rhestr o'r camau archwilio mewnol a fu'n hwyr ar 31 Mawrth 2019 fel y'u cofnodwyd ar verto (system rheoli perfformiad), ynghyd â'u statws a'r wybodaeth ddiweddaraf am gynnydd y gwasanaeth.

5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol? Nid oes angen gwneud penderfyniad ynglŷn â'r adroddiad hwn. Nid oes cyfraniad uniongyrchol at y Blaenoriaethau Corfforaethol, ond bydd rhai prosiectau yn y Cynllun yn adolygu meysydd Blaenoriaeth Corfforaethol ac yn darparu sicrwydd ar eu darpariaeth.

- 6. Faint fydd hyn yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill? Amherthnasol – nid oes penderfyniad na chostau yn gysylltiedig â'r adroddiad hwn.
- 7. Beth yw prif gasgliadau'r Asesiad o Effaith ar Les? Amherthnasol - nid oes angen penderfyniad na chynnig ar gyfer newid mewn perthynas â'r adroddiad hwn.
- 8. Pa ymgynghoriadau a gynhaliwyd gyda Chraffu ac eraill? Dim angen.
- 9. Datganiad y Prif Swyddog Cyllid Nid oes unrhyw oblygiadau ariannol ynghlwm wrth yr adroddiad hwn.
- **10. Pa risgiau sydd yna ac oes yna unrhyw beth y gallwn ei wneud i'w lleihau?** Mae gwaith yr adain archwilio mewnol yn rhoi sicrwydd i'r cyngor mewn perthynas â digonolrwydd ac effeithiolrwydd y rheolaethau sydd ar waith i reoli a lliniaru risgiau.
- **11.** Pŵer i wneud y Penderfyniad Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.



# **Internal Audit Update**

June 2019

Denbighshire Internal Audit Services Caledfryn, Smithfield Rudalenen Bigh LL16 3RJ

# Introduction

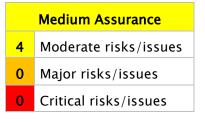
- 1. This report provides an update on Internal Audit's latest progress in terms of its service delivery, assurance provision, reviews completed, performance and effectiveness in driving improvement.
- 2. The report provides an update as at 22 May 2019 on:
  - Internal Audit reports recently issued:
    - Bridges & Structures
    - Grant Management
    - Revenues & Benefits
    - $\circ$  Section 106
  - Progress on Internal Audit work to date in 2018-19;
  - Progress with improvement actions arising from 2018–19;
  - Progress with counter fraud work;
  - Internal Audit performance standards; and
  - CIPFA Practical Guidance for Audit Committees update.

## **Internal Audit Reports Recently Issued**

3. This section provides an overview of recent Internal Audit reports, including the overall Assurance Rating and the number of Risks/Issues raised in the report's action plan.

#### Bridges & Structures – April 2019

4. Our review found inspections are carried out within the timescales as set out in the National Code of Practice for Bridges, the results of which inform the prioritisation of the maintenance programme.



- 5. A list of highway assets is maintained and the ownership of bridges and culverts is clear. However, there is ambiguity as to the ownership of some retaining walls.
- 6. The most recent code of practice requires a risk assessment of structures and, while this has not been completed for all structures, this now forms part of the

inspection regime. This can prove to be very time consuming, so the team has begun trialling an asset management system and, it is anticipated that, once it is fully implemented, this will enable the team to complete risk assessments and monitor progress of inspections and the maintenance programme more efficiently.

- 7. Following the requisite inspections, highway structures requiring maintenance are identified and work prioritised as necessary. This is a reasonable approach for managing safety and serviceability.
- 8. Bridges and structures do not currently feed into the Highways Asset Management Plan and this needs to be updated.
- 9. Specialist consultants are used to perform inspections and ascertain the level of maintenance work required for highway structures. We found that procurement of consultants and contractors did not consistently follow Contract Procedure Rules (CPRs).
- 10. The financing of the team through Strategic Investment Group (SIG), while ensuring that there is a specific annual allocation for Bridges and Structures, does make medium and long term forward planning difficult. A 10 year maintenance backlog has been identified and a programme is in place to reduce this. An annual bid is put forward to SIG to secure additional funding to reduce this backlog. This bid is not a guarantee that the full requested allocation will be granted.
- 11. Overall, there is a good system in place for prioritising bridge maintenance repair, and no roads are closed due to bridge conditions which contributes to the Corporate Priority of Connected Communities. The team's weak procurement practice, lack of internal guidelines and need to include bridges in the Highways Asset Management Plan means that we give a medium assurance rating.

## Grants Management- March 2019

12. Overall, our review found that the grant management process is being administered effectively by services. The terms and conditions set

out in the individual grant award letters are complied with, and staff generally submit grant claims and returns within the designated timescales. Where there

Medium Assurance1Moderate risks/issues0Major risks/issues0Critical risks/issues

have been late submissions, this has been due to staff sickness or changes in personnel and have not resulted in a funding clawback.

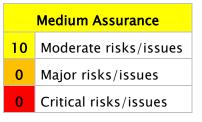
- 13. Finance are involved operationally to monitor grant expenditure and complete a checklist before the final claim is submitted to the awarding body. The Head of Finance signs quarterly returns and final grant claims when his involvement is detailed in the terms and conditions.
- 14. Finance are also responsible for maintaining two grant registers for capital and revenue grants. The Capital Grants register is comprehensive and is currently being updated so that key supporting information is also held within the register. However, the Revenue Grants register could be improved, as it is currently only prepared towards the end of the financial year so all key staff may not be clear of the grants that the Council deals with. The register template would also benefit from a review to ensure it captures the key information during the year, e.g. audit requirements, and there were some grants on the ledger for 2017/18, which were not detailed on the corresponding grant register.
- 15. While our testing of grants was overall positive, the main area for improvement is to provide more documented guidance to staff on managing grants. While the process is briefly covered in Financial Regulations and the Scheme of Delegation, some of the weaknesses identified during our review could be addressed by providing further guidance:
  - evidence that grant programmes clearly demonstrate value for money prior to them being accepted, e.g. sufficient consideration of financial and staffing resources involved and whether the grant is aligned with corporate priorities;
  - Some grant documentation is retained on personal drives, which does not provide effective business continuity arrangements, and there was uncertainty as to the retention period of documentation;
  - on the authorisation process for grant management, if not covered in the grant terms and conditions, to ensure key documentation such as grant acceptance letters are authorised at an appropriate level; and
  - on monitoring grant outcomes or lessons learnt to avoid potential funding clawback should we be unable to supply the requisite information.
- 16. Flexible funding will be introduced during the next financial year 2019/20 resulting in ten existing grants being reduced to two. The implementation of

the funding is being phased in with full implementation from 2020/21. Operationally, work has been undertaken to prepare for its implementation through the Flexible Funding group, made up of representatives from the four services affected.

- 17. Welsh Government has only recently started to supply guidance and documentation to assist with its implementation, and the Council recognises it needs to work more strategically to ensure that the necessary processes are put in place to fully implement the new funding stream. For example, how to allocate the fund across the affected services and considering lessons learnt and good practice from early adopters, e.g. having a designated person to monitor and manage grants.
- 18. Our overall rating is medium assurance given the issues identified, which cross several Service areas. These mostly relate to the need for written guidance to direct better practice in relation to the Council's management of grant applications (authorisation), storing evidence and monitoring outcomes.

## **Revenues & Benefits- April 2019**

19. This year, our scope focused on: partnership arrangements, sundry debtors, benefit overpayments and enforcement.



- 20. The 'business as usual' element of the Civica partnership continues to operate well in terms of the governance and monitoring arrangements in place. The Operational Board continues to meet monthly to review performance and discuss key aspects of the partnership, and change control forms are authorised by both the Head of Finance and Civica to reflect any key amendments to the contract.
- 21. Operationally, performance is high with all but three Key Performance Indicators (KPIs) being rated as 'green' at the conclusion of our review. Performance within Benefits has recently been impacted with the migration to Universal Credit, but these KPIs are being kept under review by the Operational Board.
- 22. Civica has conducted a review of its compliance with General Data Protection Regulations (GDPR) and an action plan has been developed.
- 23. The Strategic Board meets quarterly to monitor performance and discuss income generation and developments with the Elwy Centre. Despite the efforts of both Civica plc and the Council, commercial opportunities within the Elwy

Centre have not yet materialised as anticipated in the original business case. Additionally, no profit has been generated for the Council through the 'On Demand' work. Developmental opportunities are kept under review, and other income maximisation projects are being pursued.

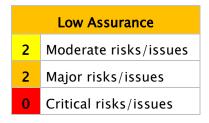
- 24. Our review of Sundry Debtors concludes that improvement is mainly dependent on departments taking prompt action to assist with collecting their debts, as currently it can be some time before departments respond to Sundry Debtors if their debts cannot be recovered by the debt collector.
- 25. There are planned changes to the sundry debtor system, which should improve efficiency, e.g. being AUDDIS (Automated Direct Debit Instruction Service) compliant. If feasible, we suggest further enhancements to the system to include a mandatory field to record the date the service was provided (for VAT purposes), details of the purchase order raised by the customer (where appropriate), and a repository on the system to store documentation to support the debt.
- 26. Robust procedures exist to prevent set up of duplicate debtor accounts, and our testing identified two duplicate invoices. The problem that caused these duplicates has since been resolved. In addition, we identified instances where recovery of aged debts had not progressed and recovery had stalled for a few of the debts being repaid under an instalment plan. These are being reviewed.
- 27. Added resource has been put in place within the Overpayments function to target historic debt where no recovery was being made. Where the two key performance indicators for overpayments historically had a 'red' status as the target was never met at year end, they now have a 'green' status because of recent initiatives.
- 28. Civica (Denbighshire) recognises that further improvements are needed with the Overpayments function, some of which have been inherited prior to start of the Civica partnership, e.g. the historic debt and credit balances. They are particularly held back by the robustness of the overpayments system and there are a number of issues that are currently in the process of being resolved. However, we are concerned about the impact of these system issues to the accuracy of reporting which may also mean that some debts are not being recovered.
- 29. While added resource has been put in place, there are ineffective business continuity arrangements to cover the Overpayments Officer's role. There is

some documented guidance, but this requires a review to ensure it is up-todate and to reflect changes when the process is reviewed to ensure it is efficient and effective.

- 30. No significant issues were identified as part of our review of the external enforcement agents and debt collector service. There is an approved Change Authorisation Note to reflect the change in the contract between the Council and Civica, and the external enforcement agents provide Civica with monthly reports detailing their performance. The Contract & Performance Manager also attends their quarterly review meetings.
- 31. Progress has been made with the addressing the issues outstanding from our previous review with only one issue now outstanding relating to debtor invoices being raised for small values (less than £25).
- 32. Our overall rating is medium assurance; while there are a number of areas for improvement, we consider that these can be resolved by either Civica or the Council.

## Section 106- May 2019

33. As this is a 'low assurance' report, the full report is shown on the committee's agenda separately.



# **Progress in Delivering the Internal Audit Assurance 2019-20**

- 34. The following table shows a summary of Internal Audit's work to date for this year. This table will be added to during the year as more projects commence.
- 35. Where projects have been completed since 1 April 2019, the table provides assurance ratings and number of issues raised for the completed reviews.
- 36. The following projects have not yet commenced but are scheduled for the coming months:
  - Office accommodation
  - GDPR in Schools

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Anternal Audit Assurance Plan Areas of Work	2019–20 Days to Date	Likely Outturn Days	Current Status of Work	Audit Assurance	No. of Critical Issues	No. of Major Issues	No. of Moderate Issues	Comments
22			2019–20 P	rojects				
AONB Grant	1	7	Preparing					
Office accommodation	1	15	Scoping					
Homelessness	5	25	Scoping					Carried forward from 2018/19.
GDPR in Schools	0	20	Scoping					

Internal Audit Assurance Plan Areas of Work	2019–20 Days to Date	Likely Outturn Days	Current Status of Work	Audit Assurance	No. of Critical Issues	No. of Major Issues	No. of Moderate Issues	Comments
Contract Management	1	20	Scoping					Carried forward from 2018/19. Joint review with Flintshire County Council. Delayed
			2018–19 P	rojects				
Section 106	1	2	Complete	Low	0	2	2	
Single Access Route to Housing (SARTH)	10	15	Fieldwork					Nearing completion
Revenues and Benefits: • Sundry Debtors • Overpayments • Bailiffs	2	2	Complete	Medium	0	0	10	
School Governance	1	2	Draft					
Grants Management	0	0	Complete	Medium	0	0	1	
School Fund Management	4	5	Fieldwork					See next section of IA update
Bridges and Structures	1	1	Complete	Medium	0	0	4	
Waste Management	3	6	Closing meeting					Nearing completion

Internal Audit Assurance Plan Areas of Work	2019–20 Days to Date	Likely Outturn Days	Current Status of Work	Audit Assurance	No. of Critical Issues	No. of Major Issues	No. of Moderate Issues	Comments
Legal Services Collaboration	5	7	Closing meeting					Nearing completion
<ul> <li>Programme and Project Management:</li> <li>Rhyl Faith School</li> <li>CRM Systems</li> <li>Benefits Realisation</li> </ul>	3	4	Draft					
Financial Services: • Treasury Management • Payroll • Accounts Payable • Cash Receipting	7	8	Draft					
Supported Budgets (Direct Payments)	15	20	Draft					
General Data Protection Regulations	8	15	Fieldwork					Nearing completion
Cyber Security	6	8	Draft					
Former North Wales Hospital	2	2	Final	Advisory	N/a	N/a	N/a	
	Fraud & Corruption Work							
National Fraud Initiative	5	40	Ongoing					2018–19 exercise underway

Internal Audit Assurance Plan Areas of Work	2019–20 Days to Date	Likely Outturn Days	Current Status of Work	Audit Assurance	No. of Critical Issues	No. of Major Issues	No. of Moderate Issues	Comments
Housing Tenancy Fraud	11	15	Fieldwork					Nearing completion
General fraud enquiries and counter fraud work	0	90	Ongoing					
			Follow-up F	Reviews				
IA project follow-ups	9	30	Ongoing					Includes devising new follow up process
Management of follow-ups	2	30						
			Other Areas	of Work				
School Fund admin & audits	4	60	In progress					
D Corporate Governance Framework	2	20	2018–19 complete					See separate report on progress to date with the improvement actions.
Corporate working groups	2	35	In progress					
Consultancy & corporate areas	2	45	In progress					
		I	A Support & M	anagement				
Team Meetings / 1:1s	9	65						
Management	6	40						
Training & development	7	40						
Total Days	135	703						

## **Progress with Improvement Actions arising from Internal Audit Assurance Work 2018-19**

37. Responsibility to resolve issues and manage agreed actions lies with management. The International Internal Audit Standards require internal audit to monitor what is happening to the results of audit engagements to ensure that actions have been implemented effectively or that management has accepted the risk of not taking action. The table below summarises progress as at the end of March 2019. The progress and current status of the actions showing as overdue is detailed in a separate Appendix report.

Service	Actions Raised	Implemented	%	Outstanding	%
Business Improvement & Modernisation	17	15	88%	2	12%
Community Support Services	7	7	100%	0	0%
Communications Customers & Marketing	3	3	100%	0	0%
Education & Children's Services	16	12	75%	4	25%
Facilities Assets & Housing	30	24	80%	6	20%
Finance	18	15	83%	3	17%
Highways & Environmental Services	16	12	75%	4	25%
Legal, HR & Democratic Services	31	14	45%	17*	55%

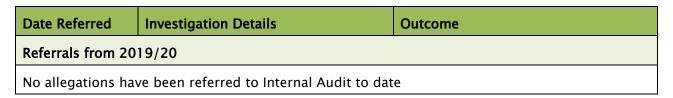
Planning & Public Protection	10	6	60%	4	40%
Total	148	108	73%	40	27%

\* 7 actions relate to Travel & Subsistence review which has been delayed as pending decision by SLT regarding Grey Fleet Checks.

# **Progress with Counter Fraud Work**

- 38. Counter fraud work carried out since the last internal audit update includes:
  - Providing advice on counter fraud to officers on request;
  - Review of data matches from the National Fraud Initiative (NFI) exercise 2018-19 is underway.
  - Involvement in Wales Audit Office review of Local Government counter fraud arrangements which will be report to the Public Accounts Committee in July 2019.
  - Audit of outstanding voluntary school fund certificates is nearing completion. Nearly all schools have up-to-date certificates with the exception of two schools. These will be reviewed by Internal Audit once all the required documentation is received.
  - Audit of Housing Tenancy Fraud nearing completion. This includes a review of NFI Housing Tenant matches.

### Referrals 2019/20



# **Internal Audit Performance Standards**

39. Internal Audit measures its performance in two key areas:

- Follow-up audit work Two measures to ensure that Internal Audit carries out its follow-up work promptly and that services implement agreed improvement actions.
- Customer Standards A range of indicators to ensure that Internal Audit delivers a good service to its customers.

40. The table below shows Internal Audit's performance to date for 2018/19.

Customer Service Standard	Target	Current Performance
Internal Audit will discuss, agree and send services the Internal Audit Project Scoping Document before it commences work.	100%	100%
At the conclusion of its work, Internal Audit will hold a closing meeting with all relevant people to discuss the outcome of its work, and then send services a draft report as soon as possible after that meeting.	Avg. Days ( >10)	9.6
Internal Audit will issue a final audit report as soon as possible after agreeing the report and its action plan with services.	Avg. Days ( > 5)	2.8

Follow Up Action Plans & Service Improvement	Target	Current Performance
Using performance management system (Verto), Internal Audit will monitor and report on the % of agreed improvement actions that have been implemented by services to show that Internal Audit's service is effective in helping to deliver improvement.	75%	73%

# **CIPFA Practical Guidance for Audit Committees – Update**

- 41. Through the Welsh Chief Auditors Group an Audit Committee Chairs Network has been formed with its first meeting planned for the Summer 2019. The agenda for the session is being developed to provide guidance and training to support Chairs with carrying out their roles as well as an opportunity to network with their counterparts from other Council's across Wales.
- 42. Other training being progressed for all committee members include a session on agenda management and effective meetings as well as Treasury Management training by the Council's Treasury Advisors Arlingclose Ltd.

# **Internal Audit Actions**

# **Business Improvement & Modernisation**

IAABIM17a	D161721f – Risk of Fraud & Corruption: A corporate anti-fraud plan is to be developed initially. An annual review will then be completed to assess how effectively the council performs against the plan.	01/06/18	05/06/19
Nearing completion. Summary of counter-fraud work during 2018/19 to be reported to Corporate Governance Committee in June 2019.		Lisa Lovegrove	30/04/19
IAAFAHBIM01a	D171825f – Health & Safety in Schools: Tracking system for 'recommended actions' following health & safety inspections / assessments. System to include timescales, reminders and escalation triggers.	27/06/18	30/09/19
Due to capacity issues within ICT this action had been delayed. The Corporate Health and Safety team met with the Senior Business Systems Officer, ICT in April 2019 to discuss system requirements. A possible solution was discussed but this needs further investigation. An amended timescale has been provided for 30 September 2019. (SJD Updated on 22/5/19)		Lisa Lovegrove	22/05/19

ducation & C	hildren's Services		
IAAECS11a	D151633F – IT & Information Management in Schools: Review existing ICT Admin Contract with Gaia where supplier agreed to encrypt mobile devices and provide certification of data destruction as part of the original Invitation to Tender.	01/05/17	31/08/18
Update to be pro	vided by Jane Hughes / Paul Barnes	Geraint Davies	25/04/19
IAAECS16a	D171824f School Transport : Management of Additional Learning Needs (ALN) transport applications and managed transfers	01/06/18	31/12/18
A post for an Education Support Officer within the School Support Team is due to be advertised which is to be jointly funded by Education. As part of their role, they will be reviewing the Capita One system and assisting teams to utilise modules on the system that are currently not being used. ALN and managed transfers could form part of this review. Dependent on the outcome of the recruitment process it is anticipated that an action plan will be prepared by the end of September 2018 and delivery of this activity will depend on the priorities detailed in the action plan.		Heidi Barton– Price	02/07/18
IAASCHOOLS01a	D171825f – Health & Safety in Schools: Schools to advise Corporate Health and Safety on the progress/status of actions resulting from the Corporate Health & Safety inspections	27/06/18	30/09/19
communication f managers for the carried out. Once the new act	ealth and Safety team has noticed an improvement in the from schools, in particular with the Business and Finance e clusters on the status of actions arising from the inspections tion tracking system is implemented, the Corporate Health and be able to measure progress with addressing actions more	Lisa Lovegrove	22/05/19
	D171825f – Health & Safety in Schools: Corporate induction template provided by HR and H&S checklist template provided by Corporate Health and Safety to be used by schools to devise in-house induction for all new staff.	27/06/18	30/03/19
schools a training. • 2/7 confi process o retain a fo • 3/7 did n HR are currently	hows that: - ols have used the induction template for new staff at the nd maintain records of the training received which includes H&S rmed that staff have received training as part of the induction or through the health and safety awareness training, but do not ormal record to demonstrate this. ot respond. in the process of launching the Corporate HR Induction in the new starters' website, which has not been presented to lanned for September 2019.	Lisa Lovegrove	22/05/19

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So	me schools are not maintaining records of staff training, including mandatory	
he	alth and safety awareness training, to confirm their attendance.	

IAAFAH02a	D161740F –Housing Voids & Allocations: More robust monitoring of spend to be introduced to ensure that CPR limits are not exceeded use of Exemption Forms where appropriate. Longer term, a framework is being developed and will be in place later in 2017.	01/11/16	31/03/18
system has be	tion is now complete and with Legal for final sign off. Proactis en updated and is ready to go live. Pending Legal approve the ents, the Framework will go live on Sell2Wales mid–February.	Matthew Hughes	07/02/19
IAAFAH19a	D181902f – Catering Services: Work with Head Teachers and School Business/Finance Managers to gain access to pupil records accordingly	11/09/18	31/12/18
Finance Manag Prestatyn, the V with Cluster Bu	lowing approval in principle from Headteachers during Q2, Cluster Business ance Managers have approved Catering Services to access ParentPay for the estatyn, the Welsh and Denbigh & St.Asaph Clusters. Contact has been made h Cluster Business and Finance Managers for Llangollen, Ruthin and Rhyl to juest access to ParentPay in these areas. It is anticipated this will progress ring Q4.		07/02/19
IAAFAH24a	D181904 – Housing Rents – Develop training plan to ensure resilience for reconciliation processes.	15/10/18	30/04/19
n line with Q2 update, target date moved to post Housing structure mplementation. The Income & Service Charge Assistant role is to be reviewed o incorporate these duties. This will be outlined in the training plan.		Matthew Hughes	07/02/19
IAAFAH25a	D181904 – Housing Rents – Vacancies in the Income team to be addressed via wider Housing structure review.	15/10/18	30/04/19
-	ure review is progressing as expected. In line with this, team will within new structure from April 2019.	Matthew Hughes	07/02/19
IAAFAH29a	D181904 – Housing Rents – Map how customer data is collected within Facilities, Assets & Housing (and more specifically, the Income Team) and agree retention periods in line with GDPR.	15/10/18	30/04/19
currently with Corporate Rete practice. Once any changes w Corporate Info has been amer	has been completed and retention schedules agreed. These are Legal to check compliance, as some do not appear in the ention Schedule and are therefore based on researched best Legal have confirmed they are happy with the retention periods, ill be made to the FAH mapping document and the ormation Asset Register in Q4. With this in mind, the 'Date Due' nded accordingly to 30/4/19, as the action shouldn't be marked Legal have confirmed retention schedules comply with relevant at practice.	Matthew Hughes	07/02/19
IAAFAH30a	D181904 – Housing Rents – Progress the purchase of Open Housing GDPR module to manage data within the housing ICT system. If it is agreed not to purchase the module, ensure another method of removing data from the system, in line with the agreed retention	15/10/18	31/03/19
implementatio	GDPR Module is being considered as part of Phase 2 the project n. A date for this will need to be agreed by the Open Housing which is due to meet during Q4.	Matthew Hughes	07/02/19

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# Finance

IAAFIN03a	D171805f: CAD: Chief Internal Auditor, Head of Finance and Head of Legal, HR & Democratic Services to meet and review existing ASP Framework document, looking at the type of arrangements that it applies to and then the reporting frequency requirements	01/03/18	30/04/18
annual repor appropriate assess existi by the appro	c place and agreed the reporting arrangement to comprise of an et of ASPs to Chairs and Vice Chairs for them to decide the committee to monitor. A larger piece of work is also required to ng ASPs, Partnership etc to ensure mechanism in place for scrutiny opriate committee or level of management. A report will be r Corporate Governance Committee outlining the agreed	Peter York	07/06/18
IAAFIN05a	D161756f – Corp PC: Changes have been identified within the Proactis system, which will provide consistency and enhanced control in processing of petty cash claims. These changes will feed into guidance documents and communicated to all petty cash users.	28/02/18	31/07/18
project that	e Creditor records complete. There are still further actions on the are being completed.	Peter York	05/06/18
	the completion of the finance section of the guidance has been new completion date of July has been agreed		
IAAFIN18a	D171804 ALN Audit – Finance will review detailed analysis of the problems identified within their recoupment invoice testing and if required, outstanding queries will be followed up	27/11/18	31/03/19

٦i	lighways & Environmental Services					
	IAAHES01a	D171803f: Improving our roads priority. To deliver the annual capital highway maintenance programme. We will report progress in three categories; work completed, work not done due to third party issues and work not done due to issues within our control.	01/04/18	31/03/20		
	87% of scheme reasons beyon to site shortly. due course one include St Marg result in any ne	Clair Sellers	30/04/19			
	IAAHES05a	D171824f Learner Transport : Update the corporate contract register with all learner transport contracts	01/06/18	30/09/18		
	Circa one-thire	d of contracts have changed w.e.f. Easter 2019	Clair Sellers	30/04/19		
	IAAHES16a	D181918: This will be addressed – especially in light of the forthcoming implementation of the code of Practice (the two documents will be linked)		31/03/19		
	IAAHES17a	D181918: The existing details within the current HAMP will be revised, updated and expanded		28/02/19		

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IAALHRD07a	D171801f – Corporate Document Retention – HR to ensure that documents are disposed of in line with the corporate document retention schedule – ITrent	01/01/18	31/03/19
	halted pending legal advice on retention of files for reference ifically for rolls that work with children and vulnerable adults	Lindsey Duckett	14/02/19
IAALHRD09a	D171815f – Travel & Subsistence: Send a DVLA form to all employees who have claimed mileage within the last 12 months.	01/04/18	31/03/19
	ly working on a report for SLT on a proposal for Grey Fleet we can have a definitive position on what is required.	Lindsey Duckett	14/02/19
IAALHRD10a	D171815f – Travel & Subsistence: Check the declaration on Proactis to ensure that it complies with the requirements of the policy.	01/04/18	31/03/19
	ly working on a report for SLT on a proposal for Grey Fleet we can have a definitive position on what is required.	Lindsey Duckett	14/02/19
IAALHRD11a	D171815f – Travel & Subsistence: Add a separate declaration relating to the completion of the DVLA form in the last 12 months	01/04/18	31/03/19
	ly working on a report for SLT on a proposal for Grey Fleet we can have a definitive position on what is required.	Lindsey Duckett	14/02/19
IAALHRD12a	D171815f – Travel & Subsistence: Check the capability of Proactis to see whether it can store information regarding the date the DVLA form was completed	01/04/18	31/03/19
	ly working on a report for SLT on a proposal for Grey Fleet we can have a definitive position on what is required.	Lindsey Duckett	14/02/19
IAALHRD13a	D171815f – Travel & Subsistence: Incorporate a process for the monitoring of the return of completed DVLA forms and ensure forms received are checked within 48 working hours of being received by the Council.	01/04/18	31/03/19
	ly working on a report for SLT on a proposal for Grey Fleet we can have a definitive position on what is required.	Lindsey Duckett	14/02/19
IAALHRD14a	D171815f – Travel & Subsistence: Update the Travel and Subsistence Policy to reflect the changes in the process for claiming mileage.	01/04/18	31/03/19
	ly working on a report for SLT on a proposal for Grey Fleet we can have a definitive position on what is required.	Lindsey Duckett	14/02/19
IAALHRD15a	D171815f – Travel & Subsistence: To provide a link to the revised policy to the Proactis Team, who will create a link on the P2P Expenses module to the "Travel and Subsistence" policy on the intranet.	01/04/18	31/03/19
	put on hold whilst the revised policy was being completed. It can with a revised date of 31/3/19	Catrin Roberts	11/10/18
IAALHRD16a	D171814 – Joint Procurement: Provide regular updates to Corporate Governance, Audit and Scrutiny and an annual report	01/06/18	31/03/19

Ongoing, Inter June 2019.	nal Audit update report to Corporate Governance Committee in	Karen A Evans	15/01/19
IAALHRD17a	D171814f- Joint Procurement: Update the procurement strategy	01/06/18	31/03/19
Procurement Strategy been amended and being discussed at officer level		Karen A Evans	16/04/19
IAALHRD19a	D171814f–Joint Procurement: Review contract procedure rules relating to extensions, variations and direct awards to ensure markets are regularly tested and the most competitive price obtained (and remind staff of good practice in relation to these)	01/06/18	31/10/18
CPRs amended	and being discussed at officer level	Karen A Evans	16/04/19
IAALHRD21a	D171814f–Joint Procurement: Raise the profile of the Joint Corporate Procurement Unit to highlight procurement and the need to collaborate	01/06/18	31/03/19
Attendance at	SMTs, advert on Visontime, notice on LINC	Karen A Evans	16/04/19
IAALHRD23a	D171807F – Financial Services 2017–18: Review and amend the disclaimer allowing staff to opt out of information sharing in line with General Data Protection Regulation.	01/03/18	31/05/18
IAALHRD30a	Registration Service to review the record of issue list and the cashbook register and implement an improved income record document (IAA ref 3.1)	01/12/18	31/03/19
Meeting held v	e Sheet updated and agreed by General Register Office (GRO). with finance officer to streamline cashbooks. Whilst some changes de, this will need to be revisited during May/June (once new SR 50 % complete	Karen A Evans	16/04/19
IAALHRD31a	Registration Service to establish a robust system of reconciliation for card and cash payments, including payments for Approval of Payments (ref IAA 3.2)	01/12/18	31/03/19
process. The process is more received. This	aken place with finance officer to establish robust reconciliation reconciliation for cash payments already works well but the re complex with card payments due to the volume of payments will be monitored over next couple of months. Payments or Approved Premises has been created – 60% complete	Karen A Evans	16/04/19
IAALHRD35a	Registration Service to establish and maintain a Staff Training Log (IAA ref 4.4)	01/12/18	31/03/19
-	et been achieved due to staffing matters. Recruiting a new post Il be tasked with this duty	Karen A Evans	16/04/19

IAALHRD36a	Registration Service to consider options with regards to the telephone answer message to improve the customer experience and consider GDPR implications (IAA ref 4.6)	01/12/18	31/12/18
Discussions held with ICT and limited options being considered.25% complete.		Karen A Evans	16/04/19

Pla	inning & P	ublic Protection		
	IAAPPP06a	Welsh Transport Grants (D181905f) –Guidelines are to be developed to provide detail about: the process; the roles and responsibilities; the approval process; and scheme monitoring arrangements.	01/11/18	31/03/19
	Deferred to Ma	y 2019	Eleri Williams	13/05/19
	IAAPPP07a	Welsh Transport Grants (D181905f) – Basic housekeeping of files will be undertaken in the short term to minimise duplication and to ensure all files are accessible. This will be done ahead of the new application process for financial year 2019–20 funding.	01/11/18	31/12/18
	Completion de before FY end.	ferred to May 2019 as team has been busy delivering projects	Eleri Williams	13/05/19
	IAAPPP09a	Welsh Transport Grants (D181905f) – As per IAAPPP07a : As advised the new guidelines being developed will include details and a convention for the storage of electronic files.	01/11/18	31/03/19
	Deferred to Ma	y 2019	Eleri Williams	13/05/19
	IAAPPP10a	Welsh Transport Grants (D181905f) – A debrief for the project team will be held at the end of each large grant-funded project, or for a collection of smaller projects. Findings to be discussed at Traffic Case Conference meeting as shared-learning.	01/11/18	31/12/18
	Deferred to Ma	y 2019	Eleri Williams	13/05/19

# Eitem Agenda 8

Adroddiad i'r:	Pwyllgor Llywodraethu Corfforaethol
Dyddiad y Cyfarfod:	5 Mehefin 2019
Aelod / Swyddog Arweiniol:	Lisa Lovegrove – Prif Archwilydd Mewnol
Awdur yr Adroddiad:	Lisa Lovegrove – Prif Archwilydd Mewnol
<b>Teitl:</b> Ysgolion	Y Wybodaeth Ddiweddaraf ar lechyd a Diogelwch mewn

- Am beth mae'r adroddiad yn sôn? Mae'r adroddiad hwn yn rhoi'r wybodaeth ddiweddaraf am y cynnydd wrth weithredu'r cynllun gweithredu sy'n cyd-fynd â'r adroddiad Archwilio Mewnol ar lechyd a Diogelwch mewn Ysgolion ym mis Mehefin 2018.
- 2. Beth yw'r rheswm dros lunio'r adroddiad hwn? Bwriad yr adroddiad hwn yw darparu gwybodaeth ar sut mae'r Cyngor yn gweithredu gwelliannau i lechyd a Diogelwch mewn Ysgolion ers cyhoeddi'r adroddiad Archwilio Mewnol. Rhoddodd yr adroddiad archwilio 'Sicrwydd Isel', felly gofynnodd y Pwyllgor Llywodraethu Corfforaethol am adroddiad cynnydd i sicrhau bod y materion yn cael sylw. Dyma'r adroddiad cynnydd cyntaf.
- 3. Beth yw'r Argymhellion? Mae'r Pwyllgor yn adolygu'r cynnydd o ran mynd i'r afael â chamau gweithredu archwilio ac yn penderfynu a oes angen adroddiadau diweddaru pellach ar gynnydd gyda'r cynllun gweithredu gwella.
- 4. Manylion yr adroddiad

Mae adroddiad dilynol Archwilio Mewnol (Atodiad 1) yn dangos bod y mater risg uchel yn ymwneud ag asesiadau perygl tân a dau allan o'r pedwar mater risg cymedrol wedi eu datrys yn llwyddiannus. Mae angen gwelliannau pellach er mwyn mynd i'r afael â'r ddau fater risg canolig sy'n weddill, sy'n ymwneud â datblygu system lwybro gweithredu a chynnal a chadw cofnodion cyflawn o staff yr ysgol ac ati, sydd wedi mynychu'r hyfforddiant lechyd a Diogelwch gofynnol.

Yn seiliedig ar gwmpas yr adolygiad gwreiddiol a'r gwelliannau a wnaed, rydym wedi cynyddu'r sgôr sicrwydd o isel i ganolig. Bydd Archwilio Mewnol yn parhau i fonitro'r camau gweithredu sy'n weddill er mwyn sicrhau y cânt eu cyflawni.

- 5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 6. Faint fydd yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 7. Beth yw prif gasgliadau'r Asesiad o'r Effaith ar Les?

Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.

- 8. Pa ymgynghoriadau a gynhaliwyd gyda Chraffu ac eraill? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 9. Datganiad y Prif Swyddog Cyllid Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- **10.** Pa risgiau sydd ac oes unrhyw beth y gallwn ei wneud i'w lleihau? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- **11. Pŵer i wneud y Penderfyniad** Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.



# Health & Safety in Schools

# **Follow up review**







Lisa Lovegrove CMIIA, CISA, Chief Internal Auditor Denbighshire Internal Audit Services, Eudalen, S49thfield Road, Denbigh, LL16 3RJ

# Purpose & Background Information

Our original review of Health and Safety arrangement in schools was completed in June 2018. We gave a low assurance rating due to:

- lack of evidence to demonstrate that staff had received the relevant health and safety training;
- no formal mechanism to record when high priority actions identified during school visits carried out by the Corporate Health and Safety team were completed;
- not all schools were in receipt of a fire risk assessment dated within the last two years; and
- some schools did not have an infection control plan in place.

As part of the review we selected of seven schools at random, one of which formed part of the sample during the original audit review: -

Internal Audit carry out a follow up review of all audits that receive a low or no assurance rating as well as any high or major risk issues raised. This provides assurance to management and those charged with governance that the agreed actions identified at our initial audit visit have been implemented, or suitable progress is being made to address the areas of concern. This enables us to reconsider the overall assurance opinion and provide an updated opinion where appropriate.

It should be noted that the updated opinion is based on the assumption that systems and controls as previously identified during the original audit remain in operation and are being complied with in practice. The purpose of our follow up exercise is not to retest the operation of controls which have already been assessed, but to review how management has responded to the action plans following our initial work.

# **Audit Opinion**

Based on the work carried out by both services and schools we found that significant progress has been made in addressing the risks issues identified during the original review. A number of the agreed actions have been implemented, which have strengthened the controls in place.

Progress on the development and implementation of an action tracking system has been delayed due to capacity issues within ICT department; however, work is now underway. (See Risk Issue 1 for more detail)

We confirmed that all schools now have a fire risk assessment completed within the last two years. The responsibility for carrying out fire risk assessments has since transferred to the Property Health and Safety Team as it ties in with their work. (See Risk Issue 2 for more detail)

Since our original review, there has been an increase in the reporting of accidents and incidents to the Corporate Health and Safety Team. The reason for this is attributed to increased promotion and communication between the Corporate Health and Safety Team, the schools and the Business and Finance Managers. (See Risk Issue 3 for more detail)

Questions have been added to Education Support's self-evaluation tool to prompt schools to record that staff who have received health and safety training. Testing identified an increase in the schools receiving the mandatory health and safety training which is directed to all staff (from 27 in 2017–18 to 34 in 2018–19). We noted some improvement in schools using the corporate HR induction template, which encompasses health and safety. However, to ensure all staff are aware of the health and safety arrangements and there is a consistent approach at schools, further promotion of the HR induction template document is required. (See Risk Issue 4 for more detail)

Good progress has been made with schools engaging with the Healthy Schools Coordinator to put in place effective Infection Control plans. Training has been provided to schools, which will be repeated annually to maintain awareness regarding infection control arrangements. Our testing shows that 6 out of the 7 schools that we sample tested had an infection control plan or are working towards implementing one. (See Risk Issue 5 for more detail) Overall, good progress has been made in addressing the risks issues identified during the original review: one major issue and two of the four moderate issues have been addressed. A further follow up will be carried out to review the progress made on the outstanding actions. Based on the progress made to date we are providing a 'Medium Assurance'.

Audit Opinion as at June 2018	Audit Opinion as at May 2019	Direction of Travel
Low Assurance	Medium Assurance	



# **Action Plan**

Audit Follow-up Review of:	Health & Safety in schools	Prog
Date:	May 2019	Prev
Action Plan Contacts:	Corporate Health & Safety Manager	(

Progress with Implementing Agreed			
	Actions		
Previous	Current	Risk Rating	
0	0	Critical	
1	0	Major	
4	2	Moderate	

Risk Issue 1	There is no formal mechanism in place corporately for recording the status of actions raised as part of the inspections and assessments carried out by the Corporate Health and Safety team.			
Underlying Weakness	Although improvement actions which are identified to address any issues are formally reported to the school, there is no			
Action (Ref)	Agreed Management Action	Responsibility & Deadline	Status	
1.1	Meet with ICT to discuss and implement an action tracking system for the recording of "recommended actions" with the agreed timescales. The recipients of the "recommended actions" to respond to the Corporate Health and Safety Team	Corporate Health & Safety Manager & ICT Business Partner for	In progress - revised date 31/09/2019	

	within a given timescale. The system will include iterative reminders from the system and escalation triggers as part of the process.	Service by 30/03/2019	
Follow Up Results	Due to capacity issues within ICT this action had been delayed. The Corporate Health Business Systems Officer, ICT in April 2018 to discuss system requirements. A possib needs further investigation. An amended timescale has been provided for 30 Septem	ole solution was discuss	
1.2	Internal Audit to attend a future Business and Finance Managers meeting to highlight the responsibility of the schools for updating the status of actions arising from inspections.	Internal Audit Services by 30/09/2018	Complete
Follow Up Results	Internal Audit attended the Business and Finance Managers meeting on 10 Septembe issues identified during the review and the schools' responsibility.	r 2018 to raise awarene	ess of the risks
1.3	Schools to advise Corporate Health and Safety on the progress/status of actions resulting from the Corporate Health and Safety inspections.	All School Head teachers by 30/03/2019	In progress
Follow Up	The Corporate Health and Safety team has noticed an improvement in the communicative the Business and Finance managers for the clusters on the status of actions arising fi		
Results	Once the new action tracking system is implemented, the Corporate Health and Safet progress with addressing actions more accurately.	ty team will be able to n	neasure

Risk Issue 2	Some schools' fire risk assessment may no longer be relevant as they have not been reviewed within the last three years. As a result, there is potential that fire safety measures are inadequate.		
Underlying Weakness	<ul> <li>25 were assessed in 2017.</li> <li>11 were assessed in 2016.</li> <li>11 were assessed in 2015.</li> <li>10 were last assessed in 2014. Although four of these school sites are due to be updated this year, at the time of our review there were no planned dates for the remaining seven schools.</li> <li>3 relate a new school sites or classroom that have not yet been assessed.</li> <li>Where fire risk assessments are not up-to-date and adequate and appropriate fire safety measures are not put in place (see</li> </ul>		
	Risk Issue 1 above), there could be greater risk of injury or loss of life in the event of a fire.		
Action (Ref)	Agreed Management Action	Responsibility & Deadline	Status
2.1	We will add extra resource into the process to bring all school FRA's within a three year period. This resource will be taken from other activities in a balanced manner. We will maintain our target of three yearly FRA reviews where resources permit.	Corporate Health & Safety Manager by 30/03/2019	Complete

<sup>&</sup>lt;sup>1</sup> Although there are 58 schools in Denbighshire, some have more than one site, giving a total of 65 school sites.

	The Corporate Health and Safety Manager advised that all schools now have up-to-date fire risk assessments in place. Officers within the Corporate Health and Safety team carried out fire risk assessments for schools and other civic sites e.g.	
Follow Up	leisure centres and libraries.	
Results	Since the original review, fire risk assessments will now been carried out by the Property Health and Safety team as an	
	officer with the team carries out fire risk assessments for Council properties. The completed fire risk assessments will be	
	recorded on the Technology Forge system, which will prompt when actions and fire risk assessments are due.	

Root Cause 3	Some schools are not using the corporate system for recording accidents or incidents which have occurred on school premises.			
Underlying Weakness	Analysis of the corporate system for recording accidents and incidents shows that 20 out of 58 schools (34%) have not recorded any accidents or incidents. Our sample testing confirms that schools are recording accident & incidents locally which complies with legislation as it does not specify how accidents and incidents should be recorded. However, this means that the Corporate Health & Safety team has difficulty monitoring all accidents and incidents that have occurred on school premises to gauge any emerging trends, enable monitoring by the Corporate Health & Safety Committee and ensure that serious accidents and incidents are reported to the HSE under the Reporting of Injuries, Diseases and Dangerous Occurrences Regulations (RIDDOR) 2013. The Corporate Health and Safety team as part of their role has advised the schools but cannot force the schools to record accidents and incidents on the corporate system.			
Action (Ref)	Agreed Management Action Responsibility & Status Deadline			
3.1	School Support team to include "accident incident reporting" to the self- assessment reporting tool for schools used by Education.	Principal Manager– Modernising Education by 30/03/2019	Complete	
Follow Up Results	A question on accident incident reporting is now included on Education Support's self-assessment reporting tool for schools. Education Support monitor the responses and results of the self-evaluation tool are passed on to the relevant service e.g. Corporate Health & Safety.			
3.2	We will continue to regularly communicate the requirements for accident incident reporting to school responsible persons through training, Health and Safety attended, Education Health and Safety committee and Business & FinanceCorporate Health & Safety Manager by 30/03/2019Complete		Complete	

Follow Up Results	<ul> <li>Report provided by Corporate Health and Safety Manager demonstrated that there has been an increase in the reporting of accident and incident reporting by 26%. Communicating the importance of reporting accidents and incidents has been carried out through: -</li> <li>Follow up discussions with line managers (including head teachers and Business and Finance Managers) where incidents were highlighted and not reported. In our original testing, two schools within the sample had not reported incidents.</li> <li>Discussed in health, safety and wellbeing courses</li> <li>Newsflashes and quarterly newsletters</li> <li>Regular monitoring visits and face to face discussions.</li> <li>The number of accidents and incidents reported in 2018–19 was 338 in comparison with 230 in 2017–18.</li> <li>Letter from Corporate Governance Committee to Chairs of Governors for all schools prompting for action to address issues highlighted within the original audit report.</li> </ul>
Risk Issue 4	Not all schools were able to demonstrate that staff have attended the required Health and Safety training courses.
Underlying Weakness	Analysis of iTrent (HR system) and discussion with a sample of Head teachers identified that not all schools are using iTrent as the recording mechanism for recording training courses, in particular health and safety courses. There was evidence on iTrent that school representatives have attended a range of health and safety courses (53 out of 58 schools); however, records show that some school employees had not attended the relevant courses for their role, for example a Head teacher is required to attend the 'Managing Safely' course. The only other mandatory course that all staff should attend is the induction course, which covers Health and Safety. The sample of five schools tested confirmed that they all provide the mandatory induction training course which includes Health and Safety; however, only one school was able to evidence this. The Corporate Health and Safety team advises the schools of the available courses but it is each school's responsibility to ensure that the relevant staff attend the recommended courses.

Action (Ref)	Agreed Management Action	Responsibility & Deadline	Status
4.1	School Support team to include "Health & Safety course" to the self-assessment tool 'School Management Review'. This is monitored by the Education Support team and highlight any schools that have not attended the appropriate training.	Planning & Resources Manager (Education) by 30/3/2019	Complete
Follow Up Results	Attendance at a Health & Safety course question has been included on the self-asse Monitoring of the responses will be carried out by the Education Support team.	ssment reporting too	ol for schools.
4.2	Schools to use the corporate induction template provided by HR and incorporate the Health and Safety checklist template provided by Corporate Health and Safety to devise their own in-house induction for all new staff within their schools. This document will also assist with ensuring that all corporate mandatory training is covered during the induction period.	All School Head teachers by 30/3/2019	In progress – revised follow up date 31/10/19.
Follow Up Results	<ul> <li>Sample testing shows that: -</li> <li>2/7 schools have used the induction template for new staff at the schools and maintain records of the training received which includes H&amp;S training.</li> <li>2/7 confirmed that staff have received training as part of the induction process or through the health and safety awareness training, but do not retain a formal record to demonstrate this.</li> <li>3/7 did not respond.</li> </ul> HR are currently in the process of launching the Corporate HR Induction checklist through the new starters' website, which has not been presented to schools as yet (planned for September 2019). Some schools are not maintaining records of staff training, including mandatory health and safety awareness training to confirm their attendance.		

4.3	Internal Audit presented the results of this review at the Heads of Clusters meeting in May 2018 and each Head teacher that was in attendance at the meeting was required to feedback to their school clusters that all staff must attend the relevant Health & Safety training and maintain formal training records.	All School Head teachers by 30/3/2019	Complete – ongoing	
	478 members of school staff (34 schools) have received health and safety awareness training during 2018–19 compared to 190 staff within 27 schools in 2017–18. There are 10 schools who have not received health and safety awareness from the Corporate Health and Safety team in the last 2 years.			
<ul> <li>Follow Up Results</li> <li>6/7 have attended health and safety awareness training provided by the Corporate Hea 2017-18 and 2018-19.</li> <li>1/7 schools has not received health and safety awareness training by the Corporate Hea 2017-18 and 2018-19.</li> </ul>				
	The increase in the training at schools has been as a result of the promotion of health and safety awareness courses through monitoring visits carried out by the Corporate Health and Safety team.			

### Risk Issue 5 Some schools have not implemented an infection control plan which sets out controls to address associated risks.

Underlying Weakness	Our sample testing highlighted some schools without an infection control plan in place. The purpose of an infection control plan is to identify various infections and illnesses and the controls required to address the associated risks. This is particularly advisable given the recent outbreaks at a few schools within Denbighshire. The Healthy Schools Co-ordinator is in the process of working with schools to raise awareness of the importance of having infection control plans in place. Note: The Corporate Health & Safety team in co-ordination with the Council's Cleaning Services team and the Healthy					
Action (Ref)	Schools Co-ordinator will review the risk of infection at schools in 2018/19.         Agreed Management Action       Responsibility & Deadline         Status					
5.1	Create relevant questions relating to infection control plans and cleanliness. The questions will be available for all schools to answer on the self-assessment tool 'School Management Review' in terms of what arrangement are in place. The information will then be analysed and a minimum level of quality assurance will be agreed for relevant officers to carry out spot checks of a sample of schools.	Principal Manager - Modernising Education and Healthy Schools Co-Ordinator by 31/12/2018	Complete – Ongoing			
Follow Up Results	Questions have been added to the self-evaluation tool for schools to complete. The Healthy Schools Co-Ordinator has analysed the information completed to date and will be contacting the individual schools where responses are below 'acceptable' or showing as 'priority for improvement'. The Healthy Schools Co-Ordinator has provided support to schools regarding infection control arrangements, and ensuring that they have a good understanding of the purpose and requirements of the infection control plans. Training has been provided for schools and will be repeated annual to maintain a good understanding of the infection control processes.					
	Our testing shows that 6 of the 7 schools had infection controls plans in place. This demonstrates an improvement on the previous testing where only 2 out of the 5 schools had an infection control plan in place.					

	Repor	t Recipien	ts	
• Chief Executive	Chief Executive Officer			
Corporate Dire	ctor: Economy an	d Public Real	m	
Corporate Dire	ctor Communities	5		
• Head of Faciliti	es, Assets & Hou	sing		
• Head of Educat	ion & Children Se	ervices		
• Head of Financ	e / Section 151 C	Officer		
• Corporate Heal	th & Safety Mana	ger		
• Programme Ma	nager – Business	Change		
• Principal Manag	ger – Modernising	g Education		
• Planning & Res	ources Manager (	Education)		
Healthy School	s Co-ordinator			
• Scrutiny Co-Or	dinator			
• Chair - Perform	ance Scrutiny Cor	nmittee		
• Lead Member fo	• Lead Member for Finance, Corporate Plan & Performance			
• Lead Member fo	or Finance, Perfor	mance & Stra	tegic Assets	
Corporate Gove	rnance Committe	e		
• Strategic Planni	ng & Performance	e Officer		
	Interna	l Audit Tea	am	
Samantha Davies	Senior Auditor			
Key Dates				
Follow up review	commenced		April 2019	
Follow up review	completed		May 2019	
Reported to Corporate Governance Committee5th June 2019			5 <sup>th</sup> June 2019	

# Eitem Agenda 9

Adroddiad i'r:	Pwyllgor Llywodraethu Corfforaethol
Dyddiad y Cyfarfod:	05 Mehefin 2019
Aelod / Swyddog Arweiniol:	Lisa Lovegrove – Prif Archwilydd Mewnol
Awdur yr Adroddiad:	Lisa Lovegrove – Prif Archwilydd Mewnol
Teitl:	Archwiliad Mewnol o Gytundebau Adran 106

- Am beth mae'r adroddiad yn sôn? Mae'r adroddiad hwn yn darparu manylion ar adroddiad diweddar yr Adain Archwilio Mewnol ar Gytundebau Adran 106 a dderbyniodd raddfa Sicrwydd 'Isel'.
- Beth yw'r rheswm dros lunio'r adroddiad hwn? Mae'r Pwyllgor Llywodraethu Corfforaethol wedi cytuno y bydd yn derbyn ac yn trafod pob adroddiad yr Adain Archwilio Mewnol sy'n derbyn graddfa Sicrwydd 'Isel' fel eu bod yn gallu trafod y canlyniad a derbyn sicrwydd y gwneir gwelliannau.

#### 3. Beth yw'r Argymhellion? Mae'r Pwyllgor yn rhoi sylwadau ar yr adroddiad ac yn penderfynu a oes angen adroddiadau diweddaru pellach ar gynnydd gyda'r cynllun gweithredu gwella.

#### 4. Manylion yr adroddiad

Mae Adran 106 o'r Ddeddf Cynllunio Gwlad a Thref 1990 yn berthnasol i drefniadau rheoli'r datblygiad neu ddefnydd o dir. Cafodd y broses Adran 106 ei ddechrau drwy'r tîm Cynllunio gyda chyfranogiad gan y Gwasanaethau Cyfreithiol ac yn gorffen gydag adrannau eraill yn y Cyngor e.e. Gwasanaethau Addysg. Mae cytundebau o dan Adran 106 yn rhwymo mewn cyfraith ac mae angen i ddarpariaethau gael eu gwneud ar gost y perchennog ar gyfer tai fforddiadwy a/neu gyfraniadau ariannol tuag at: dai fforddiadwy, addysg, mannau agored; yn gysylltiedig â rhoi caniatâd i ddatblygu unrhyw faint neu fath. Mae'r Cyngor yn defnyddio dau fath o gytundebau, fel y nodir isod: -

- Cytundebau Adran 106 lle mae'r Cyngor a'r datblygwr/perchennog tir yn dod i gytundeb.
- Ymgymeriadau Unochrog lle mae ymrwymiad gan y datblygwr/perchennog tir yn unig.

Gwnaed cais am yr adolygiad gan yr uwch reolwyr a rhoddwyd ffocws ar y meysydd canlynol o'r rhwymedigaeth gynllunio Adran 106: Polisi a chanllawiau, trafodaethau, defnydd o ymgymeriadau unochrog, monitro a gorfodi, a chofnodi a phrosesu.

Er bod nifer o brosesau da mewn lle ar gyfer rhai elfennau o'r broses Adran 106, mae ein hadolygiad yn dod i'r casgliad bod nifer o wendidau sylweddol sydd angen mynd i'r afael â nhw. Gan ddefnyddio dadansoddiad o wraidd y broblem, amlygwn gyfanswm o bedwar o faterion risg, a gaiff eu crynhoi isod:

- Yr angen i sefydlu fframwaith clir ar gyfer y broses Adran 106 trosfwaol

- Diffyg cofrestr ganolog i gofnodi Adrannau 106 fel ei fod yn hygyrch i holl bartïon perthnasol.
- Nid oedd y manylion a gipiwyd yn erbyn Adran 106 yn gyfredol ac felly'n dangos rhai anghywirdebau.
- Diffyg cadernid neu drefniadau addas o fewn rhai timoedd i sicrhau dilyniant y broses Adran 106.

Mae'r adroddiad Archwilio Mewnol llawn wedi'i gynnwys fel Atodiad 1.

- 5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 6. Faint fydd yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- Beth yw prif gasgliadau'r Asesiad o'r Effaith ar Les? Amherthnasol - nid oes penderfyniad ar gyfer newid yn gysylltiedig gyda'r adroddiad hwn.
- 8. Pa ymgynghoriadau a gynhaliwyd gyda Chraffu ac eraill? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 9. Datganiad y Prif Swyddog Cyllid Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 10. Pa risgiau sydd ac oes unrhyw beth y gallwn ei wneud i'w lleihau? Mae gwaith yr adain archwilio mewnol yn rhoi sicrwydd i'r Cyngor mewn perthynas â digonolrwydd ac effeithiolrwydd y rheolaethau sydd ar waith i reoli a lliniaru risgiau. Bydd yr Adran Archwilio Mewnol yn dilyn trywydd y camau gweithredu cytunedig er mwyn sicrhau bod y gwelliannau angenrheidiol yn cael eu cyflawni er mwyn lleihau'r risgiau a nodwyd. Gall y Pwyllgor Llywodraethu Corfforaethol ofyn am adroddiadau diweddaru er mwyn monitro cynnydd gyda gweithrediad y cynllun gweithredu gwella.
- 11. Pŵer i wneud y Penderfyniad Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.



# **Section 106 agreements**







Lisa Lovegrove CMIIA, CISA, Chief Internal Auditor Denbighshire Internal Audit Services, Eudalen, 55thfield Road, Denbigh, LL16 3RJ

### **Purpose & Scope of Review**

- 1. This review was requested by senior management to provide assurance on the Section 106 (S.106) process; this area has not been reviewed previously. It will provide assurance for the Section 151 Officer, the Annual Internal Audit Report and the Annual Governance Statement.
- 2. A review of the following areas related to a Section 106 (S.106) planning obligation:
  - The policy and guidance associated with requesting landowner/developer contributions and any calculations therein;
  - The negotiations necessary to agree the terms of a S.106 agreement and the finalising thereof by relevant officers;
  - The use of unilateral undertakings to secure landowner/developer contributions, agreed templates, legal implications;
  - The monitoring and enforcement of the terms of the S.106 agreement;
  - How to record, process and subsequently spend financial contributions. Who is responsible? What agreed procedures are required? Where should we report?
  - The implications of not spending financial contributions, returns to developers, challenges etc.

### **Background & Context**

- 3. Section 106 of the Town and Country Planning Act 1990 relates to agreements regulating the development or use of land. The S.106 process is initiated through the Planning team with involvement from Legal Services and ends with other departments in the Council e.g. Education Services. Agreements under Section 106 are legally binding and require that provisions be made at the landowner's expense for affordable housing and/or financial contributions towards: affordable housing; education; open spaces; in connection with granting of permission for development of any size or type. The Council uses two types of agreements as noted below:
  - S.106 agreements where both the Council and the developer/landowner enter into the agreement. During the time of the review there were 209 S.106 agreements.
  - Unilateral Undertakings where there is commitment by the developer/landowner only. During the review there were 10 signed unilateral undertakings in place.

- 4. The signed agreements and corresponding planning consents are available on the council's website to view.
- 5. Upon receipt of the agreed contributions from the landowner/developer, the responsible department or third party should be notified of the income and is obligated to spend it as detailed within the agreement and linked to affordable housing, education, open spaces and community projects.
- 6. The Community Infrastructure Levy (CIL) was introduced for England and Wales by UK Government in 2010 but the Corporate Director: Economies & Public Realm confirmed that the Council has not adopted CILs as they are not viable and so are still reliant on the S.106 process.

# **Audit Opinion**

- 7. There are comprehensive policies in place for planning officers, landowner and/or developers to access which provides guidance on planning obligations. The policies and procedures are compliant with the relevant legislation e.g. Town and Country Planning Act 1990, which are reviewed and updated in line with changes required. Guidance and advice is also sought from Welsh Government when there are changes in the Planning Policy guidance. The relevant policies are listed below: -
  - Affordable Housing Supplementary Planning Guidance (SPG);
  - Affordable Housing Commuted Sums Policy;
  - Planning Obligations Supplementary Planning Guidance (SPG);
  - Local Development Plan (LDP) 2006-2021.
- 8. Further work has recently been carried out to identify the current open space provision which details the quality, type and who maintains the open space. The information will form part of the new Local Development Plan (LDP) and provide guidance for Planning Policy officers when consulting on future applications received relating to the open space requirements in areas where there is proposed development.
- 9. We identified good co-ordination between Planning Officers and Strategic Housing Officers within Planning and Public Protection Services, where officers work closely in the delivery of affordable housing and compliance with the adopted planning guidance.

- 10. However, we identified that there is no clear framework in place for the S.106 process. As S.106 agreements require cross-service involvement, it is essential that all parties are aware of the process and kept informed of the progress and status of the agreements. This would improve the efficiency of the collection of financial contributions and strengthen the communications between services involved in the process, in particular, if the landowner is not complying with the legally binding agreements that had been entered into. (See Risk/Issue 1 for more detail).
- 11. There is no central register listing all S.106 agreements entered into by the Council that is accessible to all the relevant staff. In addition, the mechanism in place to monitor when agreed triggers have been reached is weak as the Council relies on the landowners to notify the Council when the trigger has been achieved. Our testing of 18 S.106 agreements highlighted occasions where landowners had not notified the Council where the developments have been completed as per the requirement of the signed agreement. The Council is privy to other sources of information that could be used to give a more reliable indicator for when to pursue the financial contribution through the Sundry Debtors process. This would be an added control and prompt further enquiry with the landowners if they had not already notified the Council. (See Risk/Issue 2 for more detail)
- 12. Our testing identified that information recorded on the S.106 database was not entirely accurate. A number of the agreements had expired or been superseded but the database had not been updated. The total potential financial contribution changed from £4,154,450 to £3,459,857 (17% variance) following an update of the S.106 agreements recorded by Planning Services. This demonstrates a lack of monitoring and reconciliation process in place to ensure the accuracy of the information. (See Risk/Issue 3 for more detail)
- 13. The review highlighted inconsistencies in the level of resilience of the key posts involved in the process, which are mainly stand-alone posts. There were good examples of resilience within the Business, Improvement and Modernisation Service, Finance Services and Education & Children's services as there were either documented procedures or arrangements in place where other officers could carry out the required elements of the S.106 process. However, Planning Services and Legal Services is more vulnerable as currently only the key officers involved in the process have the relevant knowledge and understanding. (See Risk/Issue 4 for more detail)

14. Despite there being good processes in place for some elements of the S.106 process, there are a number of significant weaknesses that need to be addressed. Using root cause analysis, we highlight four risks issues in total as shown in the action plan below. Based on the risk issues identified, we are able to provide a 'Low' assurance rating.

	Significant weaknesses in management of risks and/or
Low assurance	controls that put achievement of objectives at risk.

## **Action Plan**

# Audit Review of: Section 106 Agreements

Date:

May 2019

#### Corporate Risk/Issue Severity Key

	Critical - Significant issues to be brought to the
0	attention of SLT, CET, Cabinet Lead Members and
	Corporate Governance Committee
	Major - Corporate, strategic and/or cross-service
2	issues potentially requiring wider discussion at SLT
	and/or CET

Madarata Operational issues that are containable at

Risk Issue 1	There is no clear framework in place to document the overarching S.106 process and key officers for the allocation of contributions received to the relevant areas.			
Tuda	There is no clear framework, overarching procedure or flowchart in place to document the overall process for the S.106 from the beginning of the process where contributions are agreed through to the end of the process where contributions are allocated to the relevant department or third party.			
udalen 70 Background	Background individuals within Legal and Planning.			
Detail				
Action (Ref)	Agreed Management Action	Responsibility	Deadline	
1.1	Initial scoping meeting to be arranged with representatives from each Service area to form a group to document the S.106 process. The Development Manager, Planning and Public	Head of Planning & Public	28/02/2019	

	Protection Services will take the lead in co-ordinating meetings. Further actions will be known following the initial meeting.	Protection Services	
1.2	<ul> <li>Step by step process agreed at the initial group meeting. S.106 process should be as follows:-</li> <li>Step 1 - Log Heads of Terms and Estimated Build Schedule on Mapping System and Communicate these to Group members - (DM Team to lead)</li> <li>Step 2 - Monitor Developments and Chase Obligation (TBC - see 2.3 below)</li> <li>Step 3 - Reconcile what is owed and what is received (TBC - see 2.3 below)</li> <li>Step 4 - Document how money is spent (TBC - see 2.3 below)</li> </ul>	Development Manager, Planning & Public Protection	30/04/2019
1.3	The above will be developed into a flow chart which will be circulated and agreed by group. Development Control Officer & Planning & Public Protection Manager to attend future Highways & Environment Services (HES) Management team meeting to discuss the planning policy process due to a lack of awareness within HES of the overarching process in terms of the planning application process and access to the monies received in through the S.106 process. Further actions will be known following attendance at the meeting.	Development Manager & Planning & Policy Manager	30/06/2019
N Risk Issue 2	There is no central register to record all S.106 agreement which all relevant parties within the effective mechanism in place to monitor where the agreed triggers have been reached to ens from the landowners as specified within the S.106 agreements.		
Background Detail	There is no central register in place of S.106 agreements to enable relevant officers to monitor Testing of 18 signed S.106 agreements, and discussions with key officers involved in the pro- mechanism in place for monitoring that the agreed triggers have been achieved. As stated in required to notify the Council once the triggers have been reached so the Council can raise a legally binding agreements specifying timescales when landowners/developers are required to notification process depends on developers notifying the Council, which is not entirely effect	cess, identified that the the signed agreemen n invoice for the agree to make financial cont	ts, the landowner is ed value. Despite the

	The Council has access to other sources of information that can be used to alert that the relevant triggers have been achieved. These are listed below: -			
	<ul> <li>Building Control - when the team are contracted to carry out a building control inspective recorded on the 'Tascomi' system. However, not all developers use Building Control Second providers.</li> <li>Local Development Plan - The team receive affordable housing data, which may be relecarry out annual housing land availability studies, which will identify sites where the d have been achieved on sites where S.106 agreements are applicable.</li> <li>Planning Enforcement Team - While Planning Enforcement Officers are inspecting a site notify the Principal Support Officer of progress.</li> <li>Revenues Service - where new properties are completed and registered with Council tages.</li> </ul>	ervices as developers can be evant to S.106 agreements evelopment has commenc e with a S.106 agreement	use other service 5. The team also ed or the triggers attached, they can	
Action (Ref)	Agreed Management Action	Responsibility	Deadline	
udalen 72	This will be incorporated as part of Risk Issue 1 as part of the Initial scoping meeting with representatives from each service area.	Head of Planning & Public Protection Services	28/02/2019	
2.2	All new S.106's to be mapped on a central system to be agreed with the group. Heads of terms and developers estimated development programme will then be circulated to the group	Development Manager, Planning & Public Protection	30/04/2019	
2.3	The future monitoring of build and S.106 triggers is being explored as part of the Community Benefits Hub project. The Project brief has now been approved at the Young People and Housing Board (7/02/2019) and a Business Case, to include this monitoring role, will be developed. Until then the Development Management team will continue to circulate new S.106 terms to the group and map as agreed.	Frameworks Manager/Legal Services Manager/Development Manager	30/06/2019	
2.4	Development Control officer and Frameworks Manager to meet with officers within HES to discuss the proposed community Benefits Hub and the links between S.106 process and the community hub process.	Development Manager/Frameworks Manager/Legal Services Manager	30/04/2019	

Risk Issue 3	The current process in place is not effective in terms of ensuring the S.106 agreements are updated to reflect the true status of the applications. This is has resulted in an overstatement in the potential contributions due to the Council.				
	There is no reconciliation between S.106 contributions received to actual contributions recorded on the database to confirm its accuracy. The testing of the S.106 agreements demonstrated that a number had expired or been superseded.				
Background DetailThe Senior Finance and Assurance Officer, who allocates S.106 income to the appropriate ledger cost code, confirmed they are n made aware of the financial contributions due to the Council to monitor that it is received. This would act as an independent reconciliation.					
	A summary of the testing results showing the amounts outstanding is available in Appendix 1	- Root Cause Analysis.			
Action (Ref)	Agreed Management Action	Responsibility	Deadline		
	3.1 Will be incorporated as part of Risk Issue 1 as part of the Initial scoping meeting with representatives from each service area.		28/02/2019		
udalen 3.2	<b>3.2</b> Reconciliation process is already in place for money <b>received</b> . No process is required for money expected, this is the monitoring process		Complete		
7 <mark>3</mark> 3.3	The monitoring role will reconcile money <b>owed</b> . Until an Officer is in post new S.106's will be mapped by the Development Management team and info circulated to the group. Need to confirm as part of initial signing of s.106's a "monitoring fee" to potentially cover the costs longer term of the monitoring post.	Development Manager/Frameworks Manager/Legal Services Manager	30/06/2019		

Risk Issue 4	There is a lack of resilience and continuity arrangement in place for the key processes of the S.106 process.					
Background Detail	<ul> <li>Suitable contingency arrangements are in place within some of the services/teams involved, for example the Housing Strategy team and Finance. However, we identified pockets within other key services where the resilience arrangements were weak, specifically:</li> <li>There are written procedures in place for drawing up a S.106 agreement within Legal Services, but these procedures are not accessible to other staff within Legal to ensure the work can continue when the relevant officer is absent from work.</li> <li>There are no written procedures in place for the drawing up of Unilateral Undertakings.</li> <li>There are written procedures in place for the Planning &amp; Public Protection Service, but the process has not been undertaken by another member of the team during periods of absence.</li> </ul>					
Action (Ref)	Agreed Management Action	Responsibility	Deadline			
Tudalen	Documenting the steps taken in Legal Services for the completion of S.106 agreements and Unilateral Undertakings when instructed by Planning and Public Protection. This process would also feed into Risk Issue 1 for the overarching process.	Team Leader Places, Legal, HR & Democratic Services	31/01/2019			
4.2	<b>4.2</b> Initial training given to Officers in P&PP in order to ensure cover to Support Officer responsible for mapping and circulating terms of new s.106's.		31/03/2019			
4.3	Investigation into options for dealing with Risk 2 to ensure resilience in the documenting and monitoring role.	Corporate Group set up to examine Risk 1	30/04/2019			

Report Recipients					
• Head of Planning & F	Public Protection				
• Development Manag	er				
• Team Leader Places,	Legal, HR & Democrat	ic Services			
• Head of Legal, HR &	Democratic Services				
• Head of Business, Im	provement & Moderni	sation			
• Head of Highways &	Environmental Service	S			
• Programme Manager	r, Education & Childrer	n Services			
Scrutiny Co-Ordinate	or				
• Chair - Performance	Scrutiny Committee				
• Lead Member for Fin	ance, Corporate Plan d	& Performance			
Corporate Governant	ce Committee				
	Internal Au	idit Team			
Samantha Davies	Auditor	01824 7080 samantha.da	86 wies@denbighshire.gov.uk		
	Key D	ates			
Review commenced			July 2018		
Review completed			October 2018		
Reported to Corporate	5 <sup>th</sup> June 2019				
Proposed date for 1st follow up review July 2019					

# **Appendix 1 – Root Cause Analysis**

Root Cause 1 – There is no overarching process or procedure to document the S.106 process and the key people involved.

Underlying weakness - There are difficulties in establishing who the key officers are in the S.106 process.

When a S.106 is drawn up, there are a number of obligations agreed between Denbighshire County Council and the landowner/developers and other relevant parties.

The officers all carry out the necessary role/activity but the notification process is not clear to all parties and, in some respect, insufficient to ensure the agreed financial contribution is received from the landowner/developer.

Underlying weakness - There is no process in place within Education Services when S.106 contributions are allocated to Education services.

Education Services do not have a documented process in place to record agreed contributions and the steps required to ensure that they passed on accordingly to the education provision(s) within the area where the development has been completed. Although Band B proposals include potential S106 agreements for Bodelwyddan and Llangollen, such a documented procedure would assist the delivery of the projects.

Note: there has been no contributions due to Education Services in the last decade due to larger developments not being completed within the County; however, significant financial contributions are due in the near future subject to the completion of developments in Bodelwyddan and Llangollen.

Underlying weakness – there is no mechanism in place to monitor contributions are allocated to the same area as the S.106 agreement relates to and that the contributions have provided additional benefit to the community.

There is no monitoring of contributions paid out to ensure the following: -

- The agreed contributions are provided to the same area/community where the original signed S.106 agreement relates to.
- There is no mechanism in place for monitor the outputs or benefits the contributions have made to the communities following the contributions being allocated to the relevant third party provider.

Root Cause 2 – There is no formal mechanism in place internally to communicate when triggers agreed in the S.106 agreements have been achieved to ensure the financial contributions are received and allocated to the relevant community.

Underlying weakness – There is no formal mechanism in place to ensure that the Principal Support Officer is made aware of completed developments within the same service.

There are several areas where the information is known within the Planning and Public Protection Service, but not communicated to the Principal Support Officer. Although the teams listed below are not aware of the S.106 agreements in place, it would be good practice to notify the Principal Support Officer to ensure that all opportunities in improving the communication are utilised.

The key teams are: -

- Building Control the team can be contracted as the Building Control inspectors for developments in Denbighshire. However, this source cannot be relied upon entirely for all developments as some building inspections are conducted by external agencies.
- Local Development Control there are officers within the Planning Policy team and the Housing Strategy team who have information that may relate to the S.106 agreements in terms of completed sites. There is a monitoring programme in place for the annual housing land availability studies and the affordable housing data.
- Planning Enforcement team advice of sites where site visits confirm that development is nearing completion or complete.
- Revenues Service where new properties are completed and registered with Council tax services with a new address.

Underlying weakness - The various officers/teams are using different systems for the recording of the obligations and are not communicating with Planning once triggers have been achieved.

The different teams across various services involved in the S.106 process are using different systems for recording the status of sites.

There is no overarching mechanism or cross-linkages in place to ensure that all involved receive the necessary progress updates on the various sites that may be subject to S.106 agreements. This is also the case with teams working within the same service.

Root Cause 3 – There is no formal mechanism in place to monitor the financial contributions agreed to the actual contributions received.

Underlying weakness – There is no reconciliation process in place for the S.106 contributions to ensure the database was accurate to show when S.106s had expired or had been superseded (Links to Root cause 2)

The original figures received stated the following: -

- Potential financial contribution: £4,154,449.76;
- Total collected up to June 2018: £2,172,887.90;
- Outstanding contributions: £1,981,561.86.

However, following further queries to confirm the valid S.106s we found that the figures have changed showing a decrease in the potential contributes that could be used for the benefit of the community:

- Potential contributions: £3,459,857.23;
- Contributions received to date £2,174,637.48;
- Outstanding contributions £1, 285,219.75; this figure includes sites not developed or potentially not being developed between 2013 and 2018. These developments are still within the agreed timescales of the planning application and the supporting S.106 agreement, which total £739,163.17 (as of 5 September 2018). This leaves an outstanding figure of £546,056.58 for older S106 agreements.

This demonstrates a lack of monitoring of S.106s records in terms of the accuracy of the status of the S.106 applications and the true potential financial contribution that could be available for community benefits.

#### Underlying weakness - The information on the database is not accurate and up to date.

There were a number of S.106 agreements that had expired or been superseded, which have not been updated on I-plan which feeds into the S.106 database.

Due to the volume of planning applications received, it is impossible to allocate the role of updating the planning applications and S.106 agreements to one person as the individual Planning Officers have the knowledge of applications within their allocated wards. As the individual Planning Officers have not updated the information on the I-plan system, the information on the S.106 database is not always accurate, including the status and the value of financial contributions due to the Council.

Underlying weakness - Not all key officers involved in the process are aware of the S.106 agreements in place.

The Senior Finance and Assurance Officer currently does not receive notification of the S.106s and unilateral undertakings until the financial contributions have been received and allocated to the ledger cost code (P16). The key officers in the relevant sections should be

made aware of the S.106 agreement to enable monitoring of the S.106 agreements and the associated financial contributions.

The review identified that relevant officers within the Planning and Public Protection Service were not always aware of the S.106 agreements either. Therefore, key officers may not know to notify the Principal Support Officer of commencements or completions of sites where financial contributes may be due.

#### Root Cause 4 – There is a lack of continuity for the key steps in the S.106 process.

Underlying weakness - Other officers within the services are not aware of the process for carrying out S.106 agreements when the key officers are absent from work (Links with Root cause 1)

There are key officers in stand-alone posts for the different steps of the process. However, not all services have continuity arrangements in place during periods of absence. Examples are: -

- Principal Support Officer, Planning & Public Protection there are written processes in place but other officers have not received the training or are not aware of the guidance.
- Places Team Leader, Legal Services the written procedures for the drawing up of S.106 agreements are not accessible (see weakness below) and no other officers within the service are aware of the process.

Underlying weakness – The written procedures within Legal Services are inaccessible to other staff who may need to undertake actions for the S.106 process during unforeseen periods of absence.

The written procedures in place for drawing up S.106 are not accessible to all staff as they are saved on the Places Team Leaders' C-Drive.

Underlying weakness - Not all processes carried out within Legal Services have written procedures in place

There are no written procedures in place for drawing up unilateral undertakings to ensure the unilateral undertakings can be drawn up by another officer within the team.

# **Appendix 2 – Risk Matrix and Assurance Ratings**

		>70%	Almost Certain	A					
g	Event likely to occur in most circumstances	30- 70%	Likely	В					
Likelihood	Event will possibly occur at some time	10- 30%	Possible	с					
	Event unlikely and may occur at some time	1- 10%	Unlikely	D					
	Event rare and may occur only in exceptional circumstances	<1%	Rare	E					
					5	4	3	2	1
					Very Low	Low	Medium	High	Very High
			Service Performan	ce	Very Low Minor errors or disruption	Low Some disruption to activities/ customers	Medium Disruption to core activities/ customers	High Significant disruption to core activities. Key targets missed	Very High Unable to delivery core activities. Strategic aims compromised
					Minor errors or	Some disruption to activities/	Disruption to core activities/	Significant disruption to core activities. Key targets	Unable to delivery core activities. Strategic aims
			Performan	n I	Minor errors or disruption Trust recoverable with little effort or	Some disruption to activities/ customers Trust recoverable at modest cost with resource allocation within	Disruption to core activities/ customers Trust recovery demands cost authorisation beyond existing	Significant disruption to core activities. Key targets missed Trust recoverable at considerable cost and management	Unable to delivery core activities. Strategic aims compromised Trust severely damaged and full recovery questionable

Levels of Assurance	Definition	Management Intervention
High Assurance	Risks and controls well managed and objectives being achieved.	Minimal action required, easily addressed by line management.
Medium Assurance	Minor weaknesses in management of risks and/or controls but no risk to achievement of objectives.	Management action required and containable at service level. Senior management and SLT may need to be kept informed.

Low Assurance	Significant weaknesses in management of risks and/or controls that put achievement of objectives at risk.	Management action required with intervention by SLT and / or CET.
No Assurance	Fundamental weaknesses in management of risks and/or controls that will lead to failure to achieve objectives.	Significant action required in a number of areas. Require immediate attention from SLT or CET.

Mae tudalen hwn yn fwriadol wag

# Eitem Agenda 10

Adroddiad i'r:	Pwyllgor Llywodraethu Corfforaethol
Dyddiad y Cyfarfod:	5 Mehefin 2019
Aelod / Swyddog Arweiniol:	Lisa Lovegrove – Prif Archwilydd Mewnol
Awdur yr Adroddiad:	Lisa Lovegrove – Prif Archwilydd Mewnol
Teitl:	Adroddiad Blynyddol Archwilio Mewnol 2018-19

#### 1. Am beth mae'r adroddiad yn sôn?

Mae'r adroddiad hwn yn cyflwyno Adroddiad Blynyddol Archwilio Mewnol 2018-19 i'r Pwyllgor, sy'n darparu barn gyffredinol y Pennaeth Archwilio Mewnol ar ddigonolrwydd ac effeithiolrwydd fframwaith llywodraethu, risg a rheolaeth y Cyngor yn ystod y flwyddyn sy'n llywio'r 'datganiad llywodraethu blynyddol'.

#### 2. Beth yw'r rheswm dros lunio'r adroddiad hwn?

Mae Safonau Archwilio Mewnol y Sector Cyhoeddus (PSIAS) yn ei gwneud yn ofynnol i'r 'prif weithredwr archwilio' ddarparu barn archwilio mewnol blynyddol ac adroddiad y gall y sefydliad ei ddefnyddio i lywio ei ddatganiad llywodraethu blynyddol. Mae cylch gorchwyl y Pwyllgor hwn yn ei gwneud yn ofynnol iddo ystyried adroddiad blynyddol yr archwilwyr mewnol.

Mae Rheoliadau Cyfrifon ac Archwilio (Cymru) 2014 yn ei gwneud yn ofynnol bod adolygiad o drefniadau llywodraethu yn cael eu hadrodd o fewn yr awdurdod, yn achos y Cyngor y Pwyllgor Llywodraethu Corfforaethol, ac yn allanol gyda chyfrifon a gyhoeddir gan yr awdurdod. Mae'r Datganiad Llywodraethu Blynyddol yn adolygiad blynyddol o'r systemau rheolaeth fewnol ac yn casglu sicrwydd o amryw o ffynonellau i'w gefnogi. Mae Archwilydd Mewnol yn gyfrannwr allweddol, a dylai'r Pennaeth Archwilio Mewnol ddarparu adroddiad blynyddol ysgrifenedig i'r rhai â chyfrifoldeb dros lywodraethu i gefnogi'r Datganiad Llywodraethu Blynyddol.

#### 3. Beth yw'r Argymhellion?

Bod y Pwyllgor yn ystyried ac yn gwneud sylwadau ynglŷn ag adroddiad blynyddol a 'barn' gyffredinol y Pennaeth Archwilio Mewnol.

#### 4. Manylion yr adroddiad

Mae Adroddiad Archwilio Mewnol 2018-19 wedi'i gynnwys fel Atodiad 1 ac mae'n dangos:

- Bod y farn wedi'i ffurfio ar sail gwaith archwilio mewnol a gyflawnwyd yn ystod y flwyddyn, yn unol â Strategaeth Archwilio Mewnol a gymeradwywyd gan y Pwyllgor Llywodraethu Corfforaethol;
- Lefel y gwaith a wnaeth yr Archwilwyr Mewnol i gyrraedd y 'farn' gyffredinol;
- Nid yw'r farn yn awgrymu bod Archwilio Mewnol wedi adolygu holl risgiau yn ymwneud â'r Cyngor. Wrth roi barn, mae'n hanfodol nodi nad all sicrwydd fod yn absoliwt. Yr oll all Archwilio Mewnol ei ddarparu yw sicrwydd rhesymol nad oes gwendidau mawr yn y system rheolaeth fewnol.

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- Mae Pennaeth Archwilio Mewnol wedi rhoi 'sicrwydd canolig' ar ddigonolrwydd ac effeithiolrwydd cyffredinol amgylchedd rheolaeth fewnol y Cyngor, gan gynnwys ei drefniadau ar gyfer llywodraethu a rheoli risg;
- crynodeb o'r gwaith gwrth-dwyll;
- sut y mae Archwilio Mewnol yn cydymffurfio â'r PSIAS; a
- chrynodeb o berfformiad Archwilio Mewnol yn ystod y flwyddyn.
- 5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 6. Faint fydd yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill? Nid oes unrhyw gostau ychwanegol yn gysylltiedig â'r adroddiad hwn. Mae'r gweithredoedd er mwyn sicrhau cydymffurfiaeth â deddfwriaethau perthnasol a pholisïau'r Cyngor yn cael eu gwneud o fewn y cyllidebau presennol.
- 7. Beth yw prif gasgliadau'r Asesiad o Effaith ar Gydraddoldeb a gynhaliwyd ar y penderfyniad? Dylid cynnwys yr Asesiad o Effaith ar Gydraddoldeb a gwblhawyd fel atodiad i'r adroddiad Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 8. Pa ymgynghoriadau a gynhaliwyd gyda Chraffu ac eraill? Cynhaliwyd ymgynghoriad gyda swyddogion, Cadeirydd ac Is-Gadeirydd Pwyllgor Llywodraethu Corfforaethol a Swyddfa Archwilio Cymru wrth ddrafftio'r Strategaeth Archwilio Mewnol.

#### **9.** Datganiad y Prif Swyddog Cyllid Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.

**10.** Pa risgiau sydd yna ac oes yna unrhyw beth y gallwn ei wneud i'w lleihau? Gall system rheolaeth fewnol annigonol ac aneffeithlon gael effaith andwyol ar brosesau rheoli risg y Cyngor a llywodraethu corfforaethol ehangach, ac felly, ansawdd y gwasanaeth a ddarperir.

Mae Safonau Archwilio Mewnol y Sector Cyhoeddus yn ei gwneud yn ofynnol i Archwilio Mewnol werthuso effeithiolrwydd rheoli risg a chyfrannu tuag at wella prosesau rheoli risg.

#### 11. Pŵer i wneud y Penderfyniad

Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.



# Internal Audit Annual Report 2018-19

June 2019



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Lisa Lovegrove CMIIA, CISA, Chief Internal Auditor

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# Introduction and background

- 1. This report outlines the internal audit work that Internal Audit has carried out for the year ended 31 March 2019.
- 2. The Accounts and Audit (Wales) Regulations 2014 require the review of governance arrangements to be reported within the authority, in the Council's case the Corporate Governance Committee, and externally with the published accounts of the authority. The Annual Governance Statement (AGS) is an annual review of the systems of internal control and gathers assurance from various sources to support it. Internal Audit is a key contributor and the Chief Internal Auditor (CIA) should provide a written annual report to those charged with governance to support the AGS.
- 3. The Public Sector Internal Audit Standards (PSIAS) require the 'chief audit executive', in the Council's case the Chief Internal Auditor (CIA), to deliver an annual internal audit opinion and report that the organisation can use to inform its annual governance statement.
- 4. This is achieved through a risk-based plan of work, agreed with management and the Corporate Governance Committee. The opinion does not imply that Internal Audit has reviewed all risks relating to the Council.

### **Internal Audit opinion 2018-19**

- 5. The CIA has based her 2018-19 opinion on the following:
- The scope and outcome of Internal Audit's work during the year;
- Any follow up action taken in respect of audits from previous periods.
- IA report opinions and assurance ratings;
- The issues and risks that Internal Audit has raised during the year;
- The effectiveness of management's response to the issues and risks that Internal Audit has raised;
- Assurances received from external regulators and other sources;
- The outcome of the Council's review of its Corporate Governance Framework and

governance arrangements 2018-19.

- 6. Governance, risk management and control arrangements in place for key business functions is satisfactory overall. There are some areas of weakness in management of risks and/or controls which may put achievement of objectives at risk. Improvements are required to address such areas so that the framework of governance, risk management and control is adequate. See appendix 1 for a list of audit results, and appendix 3 for a list of the assurance ratings definitions.
- 7. Internal Audit continues to maintain a good relationship with management whereby they openly share the areas where they perceive to be potential problems and take on board the results of our work as an opportunity to making improvement. In some instances, Management's request for an audit of a known area of concern has resulted in low assurance reports, whereby our work assists the service to prioritise the response and steps to take to improve the situation.
- 8. Five audits during the year have received 'Low' assurance, the others being awarded 'High' or 'Medium' Assurance ratings. Two piece of advisory work has been completed during the year. Management is willing to engage with Internal Audit to establish good risk and control environments. Where significant issues have been identified, overall these have been appropriately addressed, which confirms that management is responsive to our work.

9. In reaching my opinion, I have considered the balance of the results of our audit work against this environment and concluded that the major risk issues and low assurance opinions are not significant in aggregate to the system of internal control.

# Summary of Audit Work 2018/19

- 10. The Internal Audit Strategy is produced to concentrate on key risk facing the Council. The Internal Audit Strategy 2018–19 was agreed with the Corporate Governance Committee in 25 April 2018; it has been updated throughout the year to ensure that Internal Audit focuses its resources in areas of greatest priority and risk at the time and provides assurance in the areas where it is most needed. Progress and changes are reported to Corporate Governance Committee as part of the Internal Audit Update Report.
- 11. The table below shows a summary of the audit opinions provided during the year, categorised as follows:

Assurance Rating		2016-17	2017-18	2018-19
Green	High Assurance	13	14	8
Yellow	Medium Assurance	13	13	19
Amber	Low Assurance	1	4	5
Red	No Assurance	0	0	0
		27	31	32

- 12. The majority of opinions were 'medium' this year and the number of 'low' assurance ratings of three this year is fairly consistent with previous years. This indicates that Internal Audit's risk based approach is focussed on the key risks of the Council and may suggest that controls are showing signs of strain as services and capacity are increasingly stretched. A couple of the Low Assurance reviews were performed following management indicating areas of concern. All low assurance reviews are reported to the Corporate Governance Committee and they will receive progress reports from the service to oversee the implementation of the agreed improvements.
- 13. As in previous years, there were no reports with 'No Assurance' rating issued during the year.
- 14. The Schedule in Appendix 1 contains a list of all audits agreed in the Audit Strategy 2018/19 and the final outturn for the financial year.

- 15. Internal Audit has followed up agreed actions arising from our audit work to establish if necessary improvements have been achieved. A summary of the results of this work is reported to Corporate Governance Committee regularly and the latest position is shown in Appendix 2.
- 16. The Internal Audit Opinion considers the number of no and low assurance reports, particularly the issues raised and the overall impact on the control environment.

# **Counter Fraud**

17. Counter-fraud arrangements are vital to the Council with the aim of protecting public funds and accountability.

#### National Fraud Initiative (NFI)

18. Work on the 2016/17 exercise was concluded and subsequently commenced on the 2018/19 exercise. A review of matches is underway and the table below summarises the main results achieved in 2016/17 and so far in 2018/19:

NFI Results	2016/17	<b>2018/19</b> (still in progress)
Housing Benefit	£17,663	£21,759
VAT	£85	-
Council Tax Single Persons Discount	£9,771	-
Council Tax rising 18s	£964	-
Council Tax Reduction Scheme	£3,302	£7,711
Total	£31,784	£29,470

#### Irregularities

19. During the 2018/19 financial year, Internal Audit has been informed of 10 allegations of fraud. Internal Audit carried out, or assisted with two investigations. A summary of the outcomes is shown below.

Outcome of Investigations	2018/19
Dismissal / contract terminations	2
Resignations accepted after investigation	1
Written warnings issued	0
No further action	5
Investigations pending outcomes	1
Prosecutions	1

#### **Proactive exercises**

20. The internal Audit team has undertaken proactive exercises which were included in the Internal Audit Strategy. This includes reviewing direct payments and housing tenancy fraud. The outcome of both reviews will be reported to Corporate Governance Committee when they are concluded.

#### **Other Counter-Fraud Activity:**

21. The Monitoring Officer's Annual Report on Whistleblowing was reported to Corporate Governance Committee in November 2018. The two concerns raised continue to be investigated and will be reported on when concluded.

# **Added Value**

23. In addition to providing risk-rated assurance reports, Internal Audit has strived to add value wherever possible i.e. going beyond the standard expected and providing something "more" without any added costs.

#### Corporate Governance Working Group

24. Internal Audit is a lead participant in the Corporate Governance Working Group to review governance arrangements and update the Corporate Governance Framework and the Annual Governance Statement.

#### Collaborative Working

- 25. Internal Audit developed a joint audit programme with Flintshire County Council to audit contract management which is linked to the shared procurement service for both Councils.
- 26. The Chief Internal Audit chairs the North and Mid-Wales Internal Audit Partnership meetings which aims to encourage collaboration, sharing ideas and improving efficiency and effectiveness of our services. The Chief Internal Auditor also attends the Welsh Chief Auditors Group that coordinates a peer review of conformance against the Public Sector Internal Audit Standards.

#### Assurance Advisory Support

- 27. Internal Audit has provided advisory support on a number of Boards, projects and other requests, including:
  - Information Governance Group
  - ADM Leisure Project
  - Waste Project

#### Summary Reports

28. Summary reports and presentations are provided to Schools to highlight improvements areas identified during thematic reviews which helps them to identify potential areas of risk or opportunities. Also, assist the Governing Body to better understand the need for appropriate oversight; and feedback to the Council the level of support and guidance required for schools where concerns have been identified.

#### **Assurance Mapping**

29. Internal Audit performs an annual assurance mapping exercise to map out the key activities performed by the Council and how these are assured. This informs the Internal Audit Strategy so that it focusses on areas of greatest risk and maximise the value from Internal Audit.

# **Internal Audit Performance**

- 30. There are no national performance indicators for Internal Audit, so we measure performance by benchmarking with other Councils' Internal Audit Services via the Welsh Chief Auditor's Group
- 31. The table below shows Internal Audit's performance for the year.

Performance Target	Target	Current Performance
Discuss, agree and issue scope for each audit	100%	100%
Draft report issued within 10 working days of the closing meeting	Avg. days >10	9
Final report issued within 5 working days of agreeing the draft report and action plan	Avg. days > 5	2
Implementation of Agreed actions	75%	73%

- 32. Overall, performance against the indicators has been very good over the year. The revised follow up process is more embedded but there is still further progress needed to improve the timeliness of completing agreed actions. This requirement will be further promoted e.g. through attendance at Service Management Team meetings.
- 33. A customer satisfaction survey to recipients of internal audit reviews in 2018/19 allows feedback on our performance rated as either: "Not at all"; "Limited", "Satisfactory", "Good" or "Very Good". The percentage of scores marked as satisfactory or above are shown below. We consider all feedback to ensure we continue to meet our stakeholder needs and improve.

Customer Survey Question	Target	Current Performance
Consulted/made aware on the objectives and/or scope of the audit?	100%	92%
Level of consultation throughout the audit?	100%	100%
Professional and approachable auditor?	100%	92%
Results and conclusions of the review explained?	100%	92%
Accurate report that addressed the key issues?	100%	100%

Extent that you were able to comment during the review?	100%	100%
Did you have an opportunity to comment on the results of the review?	100%	100%
Auditor took your views into account?	100%	100%
Was the audit constructive and did it add value overall?	100%	100%

# **Conformance with Public Sector Internal Audit Standards**

#### Conformance

34. Denbighshire Internal Audit Service conforms to the requirements of the Public Sector Internal Audit Standards (PSIAS) for its internal audit activity. The purpose, authority and responsibility of the internal audit activity is defined in our internal audit charter, consistent with the Definition of Internal Auditing, the Code of Ethics and the Standards. Our internal audit charter was approved by Corporate Governance Committee in March 2019. This is supported by our self-assessment of conformance with PSIAS and Local Government Application Note.

#### **Quality Assessment**

- 35. An external assessment of our service against the PSIAS in March 2018 stated "Internal Audit is operating in conformance with the standards" and the result was reported to Corporate Governance Committee in November 2018. The External Assessment provides independent assurance against the Institute of Internal Auditors (IIA) and appendix 4 shows progress with implementing the improvement actions identified.
- 36. The Chief Internal Auditor maintains a quality assessment process which includes review of all audit work. The quality assessment process and improvement is supported by a development programme.

#### Improvement Programme

37. A quality improvement programme is in place which consists of all recommendations from the external assessment. Nearly all actions have been implemented with only one partly implemented which will be completed on the conclusion of the Ethics audit.

# **Appendix 1- Internal Audit Work Conducted 2018-19**

38. The following table provides an overview of Internal Audit reports issued during the year, including the overall Assurance Ratings and the number of risks/issues raised in the action plans.

Demost Title	Status of	Assurance	Risks	Risks/Issues Raised		
Report Title	Project	Rating	Critical	Major	Moderate	
ALN, Recoupment & Out of County Placements	Complete	Medium	0	1	2	
Registrars	Complete	Low	0	2	2	
Learner Transport	Complete	Medium	0	0	5	
IT Procurement of Resources	Complete	Medium	0	1	3	
Business Continuity	Complete	Medium	0	0	4	
Section 106	Complete	Low	0	2	2	
Catering	Complete	Medium	0	0	2	
Housing Rents	Complete	Medium	0	0	4	
Welsh Transport Grants	Complete	Medium	0	0	3	
AONB Grant Certification	Complete	N/a	N/a	N/a	N/a	
EIG Grant Certification	Complete	N/a	N/a	N/a	N/a	
PDG Grant certification	Complete	N/a	N/a	N/a	N/a	
North Wales Hospital	Complete	Advisory**	N/a	N/a	N/a	
Grant Management	Complete	Medium	0	0	1	
Cyber Security	Draft	Medium*		1	1	
Bridges & Structures	Complete	Medium	0	0	4	
Project Management Overall	Draft	Medium*	N/a	N/a	N/a	
<ul> <li>Rhyl faith school new build project</li> </ul>	Draft	Medium*	0	0	1	
- C360 CRM project	Draft	Low*	0	0	2	
- Closed Projects	Draft	Medium*	0	0	1	
Revenues & Benefits Overall;	Complete	Medium	N/a	N/a	N/a	
Partnership Arrangements	Complete	High	0	0	1	
Enforcement Agents / Debt     Collectors	Complete	High	0	0	0	
Sundry Debtors	Complete	Medium	0	0	5	
Benefit Overpayments	Complete	Medium	0	0	3	
Financial Services Overall:	Complete	High*	-	-	-	
Accounts Payable	Draft	High*	0	0	0	
Payroll	Draft	High*	0	0	2	
Treasury Management	Draft	High*	0	0	4	
Money Laundering	Draft	Medium*	0	0	1	

Papart Titla	Status of Assurance		Risks	Risks/Issues Raised		
Report Title	Project	Rating	Critical	Major	Moderate	
Cash Receipting & Bank     Reconciliation	Draft	High*	0	0	0	
Accountancy Systems	Draft	High*	0	0	0	
Risk Management	Complete	Medium	0	0	5	
Direct Payments	Draft	Low*				
Health & Safety in Schools	Complete	Low	0	1	4	
Effective Governance in Schools	Draft	Medium	0	0	6	
SARTH	Ongoing	N/a	N/a	N/a	N/a	
Housing Tenancy Fraud	Ongoing	N/a	N/a	N/a	N/a	
School Fund Management	Ongoing	N/a	N/a	N/a	N/a	
Legal Services Collaboration	Ongoing	N/a	N/a	N/a	N/a	
GDPR	Ongoing	N/a	N/a	N/a	N/a	
Pooled Budgets	Complete	Advisory**	N/a	N/a	N/a	
Waste Management	Ongoing	N/a	N/a	N/a	N/a	

The following audits have been deferred to 2019/20:

- Homelessness
- Contract Management
- Tourism Strategy

\* Reports are not yet finalised and so assurance rating and risk/issues raised have not been formally agreed with the respective customers.

\*\* Limited scope so assurance rating not provided/Advisory work only

- 39. There has not been any notable changes to the Internal Audit Strategy planned projects this year. While there have been some change, these are mainly due to timing affected by service changes or operational matters.
- 40. A vacant Auditor post since January 2019, together with two investigatory work that was required, has impacted the completion of some projects with three reviews being deferred to 2019–20. We have successfully appointed an Auditor who is due to commence the role in July 2019.

## **Appendix 2 - Follow Up Work Conducted**

41. The CIA regularly reports to Corporate Governance Committee on progress with Internal Audit agreed actions as part of its update reports. The following table shows the position at the end of 2018–19:

Constant	Actions due by	y Status of agreed actions			
Service	31/03/2019	Implemented	%	Outstanding	%
Business Improvement & Modernisation	17	15	88%	2	12%
Community Support Services	7	7	100%	0	0%
Communications Customers & Marketing	3	3	100%	0	0%
Education & Children's Services	16	12	75%	4	25%
Facilities Assets & Housing	30	24	80%	6	20%
Finance	18	15	83%	3	17%
Highways & Environmental Services	16	12	75%	4	25%
Legal, HR & Democratic Services	31	14	45%	17*	55%
Planning & Public Protection	10	6	60%	4	40%
Total	148	108	73%	40	27%

\* 7 actions relate to Travel & Subsistence review which has been delayed as pending decision by SLT on Grey Fleet Checks.

- 42. The internal control environment is strengthened by timely implementation of agreed actions. Results show that 73% of risk issues, due by 31 March 2019, have been implemented. While a majority of the outstanding actions are in progress, this is below the Council's performance target of 75% of agreed actions implemented by their due date.
- 43. This remains a priority for Internal Audit, and proactive steps are being taken to improve performance by reporting to Service Management Teams to ensure timely implementations of agreed actions.

# **Appendix 3 - Definitions**

Hi	gh Assurance	Risks and controls well managed and objectives being achieved		
М	edium Assurance	Minor weaknesses in management of risks and/or controls but no risk to achievement of objectives		
Low Assurance		Significant weaknesses in management of risks and/or controls that put achievement of objectives at risk		
	Accurance	Fundamental weaknesses in management of risks		

#### **Definitions of Assurance Ratings**

44. Internal Audit reports usually include an action plan that raises risks/issues that highlight improvement areas. These risks/issues are defined in the following table. No 'Critical' risks/issues were raised during the year.

#### **Definitions of Risks/Issues**

Low	Advisory issues discussed with managers during the audit and not included in audit reports and action plans		
Moderate	Operational issues that are containable at service level		
Major	Corporate, strategic and/or cross-service issues potentially requiring wider discussion at SLT and/or CET		
Critical	Significant issues to be brought to the attention of SLT, CET, Cabinet Lead Members and Corporate Governance Committee		

# **Appendix 4 – Quality Assurance Improvement Programme**

45. Progress against actions from the external assessment, November 2018.

Ref	Standard	Agreed action	Comment		
	Code of Ethics				
1.	Do internal auditors have regard to the Standards of Public Life's <i>Seven Principles of Public Life?</i>		Complete. Auditors aware of the Standards of Public Life's principles and annual declaration updated and signed acceptance by all auditors.		
	1000: Purpose, Authority and Res	ponsibility			
2.		Internal Audit Charter <i>"Resources"</i> should incorporate the reporting arrangements if there are insufficient resources. <i>Chief Internal Auditor, May 2019</i>	<b>Complete.</b> Internal Audit Charter updated accordingly.		
	1100: Independence and Objectivity				
3.	The board approves the internal audit budget and resource plan.	Provide details of the annual resources available for Internal Audit, i.e. number of productive audit days available after taking into account non-productive time, e.g. annual leave, training etc. in the Internal Audit Strategy.	<b>Complete.</b> Internal Audit Strategy states the annual resources available for Internal Audit.		

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		Chief Internal Auditor, May 2019	
	1300: Quality Assurance and Imp	rovement Programme	
4.	The <i>"Checklist for Assessing Conformance with the PSIAS"</i> produced by CIPFA to satisfy the requirements set out in PSIAS 1311 and 1312 was not used as a basis for the internal assessment.	The IIA's checklist was used for the internal assessment. Agree to use the PSIAS checklist as agreed by the Welsh Chief Auditors Group in future to conduct the internal assessment. <i>Chief Internal Auditor, March 2019</i>	<b>Complete</b> Internal Audit assessment checklist updated.
	1300: Quality Assurance and Imp 1311: Internal Assessments	rovement Programme	
5.	Does the periodic assessment include a review of the activity against the risk-based plan and the achievement of its aims and objectives?	The Internal Audit Update report to Corporate Governance Committee to include a review of activity against the risk-based plan. <i>Chief Internal Auditor, May 2019</i>	<b>Complete.</b> Annual Internal Audit Report summarises work completed against the Internal Audit Strategy.
	1300: Quality Assurance and Imp 1311: Reporting on the Quality A		
6.	of the QAIP to senior	This has already been identified following the internal assessment. The external assessment report will be presented to the Corporate Governance Committee. <i>Chief Internal Auditor, November 2018</i>	<b>Complete</b> External assessment presented to Corporate Governance Committee in November 2018.

	discussion with senior management and the board and are they dependent on the importance of the information to be communicated and the urgency of the related actions to	Practice. Review frequency of reporting on Internal Audit activity to the Corporate Governance and update the Forward Work Programme if	Frequency of Internal Audit report reviewed and Forward Work Programme for the Corporate Governance Committee updated. All Low and No Assurance Report continue to be reported to the Committee at the
	be taken by senior management and the board? 2100: Managing the Internal Audi	required. <i>Chief Internal Auditor, April 2019</i> <b>t Activity</b>	earliest opportunity.
9.	2110: Governance Has the internal audit activity evaluated the: a) Design b) Implementation, and c) Effectiveness	Include a review of Ethics within the Internal Audit Strategy. <i>Chief Internal Auditor, May 2019</i>	Partly complete A review of Ethics is included in the Internal Audit Strategy for 2019–20 but the review itself has yet to take place.

	of the organisation's ethics- related objectives, programmes and activities?		
	2400: Communicating Results 2410: Criteria for Communicating	7	
10.	disagreement between the internal auditor and management, which cannot be resolved by discussion, are these	action plan of the relevant internal audit report and the Corporate Governance	<b>Complete.</b> Internal Audit Charter updated to include this requirement.
11.	Does the annual report incorporate a comparison of work actually carried out with the work planned?	This action is difficult to achieve in practice as the Internal Audit plan changes during the year to correspond to changes in risk and priorities. Chief Internal Auditor to assess the effort required to perform this comparison, and if it is not excessive, the comparison will be included in the Annual Internal Audit report. <i>Chief Internal Auditor, May 2019</i>	<b>Complete.</b> Comparison between work planned and work carried out included in the Internal Audit Annual Report.

Mae tudalen hwn yn fwriadol wag

## Eitem Agenda 11

Adroddiad i'r:	Pwyllgor Llywodraethu Corfforaethol
Dyddiad y Cyfarfod:	5 Mehefin 2019
Aelod / Swyddog Arweiniol:	Lisa Lovegrove – Prif Archwilydd Mewnol
Awdur yr Adroddiad:	Lisa Lovegrove – Prif Archwilydd Mewnol
Teitl:	Y Wybodaeth Ddiweddaraf ar y Cyd Uned Gaffael

- Am beth mae'r adroddiad yn sôn? Mae'r adroddiad hwn yn rhoi'r wybodaeth ddiweddaraf ar gynnydd y cynllun gweithredu sy'n cyd-fynd â'r adroddiad Archwilio Mewnol ar y Cyd Uned Gaffael ym mis Mai 2018. Rhoddodd y Rheolwr Gweithrediadau Cyfreithiol a Chaffael y wybodaeth ddiweddaraf ar y gwasanaeth ym mis Ionawr 2019.
- 2. Beth yw'r rheswm dros lunio'r adroddiad hwn? Bwriad yr adroddiad hwn yw darparu gwybodaeth ar sut mae'r Cyngor yn gweithredu gwelliannau i'r Cyd Uned Gaffael ers cyhoeddi'r adroddiad Archwilio Mewnol. Rhoddodd yr adroddiad archwilio 'Sicrwydd Isel', felly gofynnodd y Pwyllgor Llywodraethu Corfforaethol am adroddiad cynnydd i sicrhau bod y materion yn cael sylw. Dyma'r adroddiad dilynol cyntaf a gyflawnwyd gan Archwilio Mewnol.
- 3. Beth yw'r Argymhellion? Mae'r Pwyllgor yn adolygu'r cynnydd o ran mynd i'r afael â chamau gweithredu archwilio ac yn penderfynu a oes angen adroddiadau diweddaru pellach ar gynnydd gyda'r cynllun gweithredu gwella.
- 4. Manylion yr adroddiad

Mae adroddiad dilynol Archwilio Mewnol (Atodiad 1) yn dangos bod y mwyafrif o'r camau gweithredu wedi cael eu cwblhau yn llwyddiannus gyda thri mater risg canolig yn weddill, sy'n gwneud cynnydd. Mae'r camau gweithredu hyn wedi mynd tu hwnt i'r dyddiad cwblhau cytunedig, yn bennaf oherwydd y gofyniad i weithredu'r camau hyn mewn dau Gyngor, a'r angen i deilwra'r datrysiad i weddu. Yn benodol, datblygu strategaethau a pholisïau ar gyfer y ddau Gyngor, sydd angen cymryd i ystyriaeth barn y ddau Awdurdod. Er bod y broses yn cymryd mwy o amser nag a ragwelwyd, mae'r gwaith wedi dechrau i ddarparu'r gwelliannau gofynnol.

Yn seiliedig ar gwmpas yr adolygiad gwreiddiol a'r gwelliannau a wnaed, rydym wedi cynyddu'r sgôr sicrwydd o isel i ganolig. Byddwn yn parhau i fonitro'r camau gweithredu sy'n weddill fel rhan o'n proses dilyn trywydd.

- 5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 6. Faint fydd yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.

- 7. Beth yw prif gasgliadau'r Asesiad o'r Effaith ar Les? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 8. Pa ymgynghoriadau a gynhaliwyd gyda Chraffu ac eraill? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- 9. Datganiad y Prif Swyddog Cyllid Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- **10.** Pa risgiau sydd ac oes unrhyw beth y gallwn ei wneud i'w lleihau? Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.
- **11. Pŵer i wneud y Penderfyniad** Amherthnasol - nid oes angen gwneud penderfyniad gyda'r adroddiad hwn.



# Joint Corporate Procurement Unit

## **Follow up review**





Medium Assurance

Lisa Lovegrove CMIIA, CISA, Chief Internal Auditor Denbighshire Internal Audit Services, Eudalen, Sinithfield Road, Denbigh, LL16 3RJ

## Purpose & Background Information

Our original review of the Joint Corporate Procurement Unit was completed in May 2018 giving a low assurance rating because of:

- A lack of documented progress being made against the primary objectives outlined in the business case for the creation of the Joint Corporate Procurement Unit (JCPU);
- The JCPU and Joint Procurement Board (JPB) identified weaknesses in governance arrangements:-
  - Insufficient scrutiny and monitoring;
  - Little reporting to the relevant Council committees to update members on progress towards the JCPU;
  - Delay in the procurement strategy across the two Councils;
  - Inadequate arrangements for measuring and reporting efficiency savings and performance;
- Concerns about the different corporate/procurement culture between the two organisations were evident.

Internal Audit carry out a follow up review of all audits that receive a low assurance rating and as well as any high or major risk issues. This provides assurance to management and those charged with governance that the agreed actions identified at our initial audit visit has been implemented, or suitable progress is being made to address the areas of concern. This enables us to reconsider the overall assurance opinion and provide an updated opinion where appropriate.

It should be noted that the updated opinion is based on the assumption that systems and controls as previously identified during the original audit remain in operation and are being complied with in practice. The purpose of our follow up exercise is not to retest the operation of controls which have already been assessed, but to review how management has responded to the action plans following our initial work.

## **Audit Opinion**

The follow up review has confirmed the Procurement Team has made progress against the action plan and has addressed some of the risk issues identified during the original review. A number of the actions to address the risks issues have been implemented, which have strengthened the controls in place.

The Legal and Procurement Operations Manager completed a review of the Procurement Strategy in November 2018, but due to the limited availability of Senior Officers and little in the way of feedback, the re-draft of the Procurement Strategy was delayed until March 2019. Further amendments were then required by FCC relating to the adoption of the Ethical Code of Employment, and these amendments are still outstanding from FCC. The Legal and Procurement Operations Manager plans to finalise the Procurement Strategy by the end of June 2019 dependent upon receiving amendments from FCC. In addition, the Legal and Procurement Operations Manager is taking a report to DCC Cabinet in June 2019 relating to DCC adopting the Ethical Code of Employment, which may require some small amendments to the DCC revised Procurement Strategy. The Legal and Procurement Operations Manager anticipates that the strategy will be ready by the end of June 2019 to be issued for consultation across the Council.

The CET and SLT have agreed for the Legal and Procurement Operations Manager to attend a future meeting to present the Procurement Strategy.

The Legal and Procurement Operations Manager is currently gathering the information needed to produce the annual report for Cabinet, with the intention of presenting the report to both councils' cabinets in September 2019.

Overall, good progress has been made in addressing the risks issues identified during the original review. Once the Procurement Strategy is completed, this will address a number of the remaining issues. A further follow up will be carried out to review the progress made on the outstanding actions. Based on the progress made to date we are providing a 'Medium Assurance'.

Audit Opinion as at MayAudit Opinion as at2018May 2019	Direction of Travel
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Low Assurance	Medium Assurance	$\sim$
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## **Action Plan**

Audit Follow-up Review of:	Joint Corporate Procurement Unit	Progress	Progress with Implementing Agreed	
			Actior	15
Date:	May 2019	Previous	Current	Risk Rating
Action Plan Contact:	Legal and Procurement Operations	0	0	Critical
	Manager	4	1	Major
		9	3	Moderate

Risk Issue 1	Weaknesses in governance arrangements, including insufficient scrutiny and challenge of service delivery and performance, to ensure the achievement of objectives and expected outcomes detailed in the 2014 business case supporting the development of the JCPU
Underlying Weakness	<ul> <li>Our review of governance arrangements identified;</li> <li>There is inadequate scrutiny of JCPU objectives and outcomes by Joint Procurement Board (JPB) and by relevant Council committees to address lack of progress with achieving the primary objectives of the JCPU business case around Efficiency, Capacity and Markets (1.1).</li> <li>Delays in the alignment of procurement strategy and procurement activity across the two Councils. Recent changes, e.g. board membership and corporate priorities, means that the strategy contains out of date information (1.2).</li> <li>Limited processes in place for measuring and recording efficiency savings achieved through collaborative procurement. There is no evidence that efficiency savings and benefits have been reported to the JPB (1.3).</li> <li>Limited evidence of reporting of KPI's to the JPB / no robust targets in place for KPI's (1.4).</li> <li>Insufficient systems for recording and monitoring the split of procurement staff time across the two Councils (1.5).</li> <li>Meetings of the JPB not taking place on a regular basis, agendas for the JPB meetings not prepared and circulated in advance of meetings and JPB minutes not available for all meetings / minutes not circulated on a timely basis (1.6).</li> </ul>

	<ul> <li>Limited monitoring and evaluation of expenditure by category and aggregated spend (across services and/or Councils) by the JCPU to ensure opportunities for efficiency savings through collaborative procurement exercises are identified (1.7).</li> <li>Due to limited availability of data, monitoring of contract end dates by the JCPU cannot take place to ensure opportunities for efficiency savings through collaborative procurement models are appropriately explored (1.8).</li> </ul>					
Action (Ref)	Agreed Management Action Responsibility & Status Status					
1.1	This will be addressed by the JPB having regular meetings and providing Corporate Governance/Audit and Scrutiny committee with regular updates together with an annual report being presented to Cabinet committees	Head of Legal, HR & Democratic Services DCC / Chief Officer (Governance) FCC	In Progress – Revised date 30/09/19			
Follow Up Results	The JPB now meet on a regular basis with a schedule of meetings arranged at the start of every financial year. We confirmed the Legal and Procurement Operations Manager provides reports to the Corporate Governance committee and Performance Scrutiny committee. However, the Legal and Procurement Operations Manager has yet to produce the annual report for cabinet. Currently, the Procurement Systems Officer and Data Analyst is compiling the data for the report and the Legal and Procurement Operations Manager is intending to present the reports to both DCC and FCC's cabinets in September 2019.					
1.2	The procurement strategy will be updated during 2018/19 in accordance with the recommendations provided by the WGLA.	Legal and Procurement Operations Manager/DCC &FCC	In Progress – Revised date 31/12/19			
Follow Up Results	The Legal and Procurement Operations Manager has re-written the procurement strategy for both DCC and FCC. FCC requested that their strategy include the Ethical Code of Employment and DCC has since decided to include it too, so the strategy is being update. It has been agreed by both councils that, once both strategies have been completed and agreed by the JPB, they will then be presented to the appropriate cabinets.					

1.3(i)	<ul> <li>To ensure the JPB are kept informed of all potential efficiency savings from collaborative procurement activities, the board will :</li> <li>a. explore the possible systems available to measure efficiency savings;</li> <li>b. agree how they will capture and measure non-financial savings;</li> <li>c. ensure there is an appropriate system in place to measure collaborative efficiencies;</li> <li>d. the Legal and Procurement Operations Manager should provide a report detailing missed opportunity for collaboration to the JPB; and</li> <li>e. consider longer term contracts, which will reduce procurement cost.</li> </ul>	Legal and Procurement Operations Manager DCC & FCC	Complete
Follow Up Results	A spreadsheet has been developed by the Procurement Team to record all potential of collaborative procurement activities. The spreadsheet will also record missed opport Operations Manager has started taking the spreadsheet to the JPB meetings to provide methodology document has been drafted and agreed by both Councils. This explains calculated/identified, and also sets out how savings will be reported and by whom. S contracts, although this is encouraged by Procurement Business Partners.	unities. The Legal and Pr de them with an update. s how savings will be	ocurement A savings
1.3(ii)	A review of Contract Procedure Rules relating to extensions, variations and direct awards to ensure markets are regularly tested and the most competitive price obtained. Staff to be reminded why extensions, variations and direct awards should only be taken up as a last alternative and should be for a minimum period of time while a tender is completed.	Legal and Procurement Operations Manager - DCC / FCC	In Progress – Revised date 30/09/19
Follow Up Results	The review of the contract procedure rules was completed in November 2018, but du members, a meeting has only taken place two weeks ago. A second meeting is plann the review and then the Legal and Procurement Operations Manager is planning to co	ied for the 13 <sup>th</sup> June 201	9 to complete

	document by the 26 <sup>th</sup> June 2019 for circulation to relevant Senior Officers. Once con weeks to go through the consultation stage before being finalised and taken to Cabi	•	her six to eight
1.4	A review of the KPI's to be undertaken by the Legal & Procurement Operations Manager to ensure they are relevant and measurable. Once completed, the new KPI's will be approved by the JPB.	Legal and Procurement Operations Manager - DCC / FCC	Complete
Follow Up Results	The KPI's have been reviewed and approved by the JPB.		
1.5	The Legal & Procurement Operations Manager to consider the options available for a time recording system for staff to record time spent. A review of time spent working on Regional Procurement by DCC staff to be undertaken by the Legal & Procurement Operations Manager with consideration being given to recharging the individual local authorities.	Legal and Procurement Operations Manager - DCC / FCC	Complete
Follow Up Results	A spreadsheet with pivot tables has been designed for the recording of staff time on The information is being presented to the JPB to allow them to monitor time spent b The spreadsheet has seen a shift in the time spent by the Procurement team, with m staff than FCC staff, and the Regional Procurement work has diminished.	y the procurement team.	-
1.6	At the start of every year, the dates for the JPB will be entered into board members diaries and agendas and minutes provided prior to each meeting.	Legal and Procurement Operations Manager - DCC & FCC	Complete – ongoing
Follow Up Results	Dates for the forthcoming year are agreed by the JPB and entered into the relevant m Legal and Procurement Operations Manager came into post in August 2017, she has prior to each meeting and minutes are typed up and circulated after each meeting.		

1.7	The JCPU will consider reports that show expenditure by category and aggregate spend by service/authority to identify off-contract spend and identify areas for collaboration.	CPU Business Partners - DCC / FCC Legal and Procurement Operations Manager - DCC / FCC	Complete
Follow Up Results	This role is currently being performed by the Procurement Business Partners, who ide collaborative work and provide a report to the Legal and Procurement Operations Of JPB meeting. It was agreed this would be the best use of the JPB's time allowing them happened.	ficer for discussion at th	e next planned
1.8	<ul> <li>In order for the JCPU to advise whether collaborative procurement can take place, the following information will be captured and held:</li> <li>f. the actual and potential collaborative procurements;</li> <li>g. details of any potential instances of collaboration which Services decline to take forward collaboratively;</li> <li>h. up to date information around contracts coming to an end across DCC/FCC in so far as the information is recorded on Proactis; and</li> <li>i. collaborative procurements with an approval made to the relevant Council//Service.</li> </ul>	Legal and Procurement Operations Manager - DCC / FCC JPB - DCC / FCC	Complete
Follow Up Results	Procurement Business Partners review contracts due for renewal/award to establish i completed. The Legal and Procurement Operations Manager will report the findings to options for them to consider and feedback the outcome to the Procurement Business	to the JPB along with oth	

Risk Issue 2	Limited high level corporate and political buy-in to the delivery of the joint service resulting in lack of prominence of service objectives across the two Councils			
Underlying Weakness	<ul> <li>Shortfalls with procurement activity within services were identified and listed in the P procurement transformation programme to coincide with the launch of the strategy (and revised CPRs and training to staff within services on procurement), these issues in cause to the following underlying weaknesses:</li> <li>Culture change (to ensure the achievement of service objectives detailed in the 20 Senior Management and cascaded through the management structures within each leadership to gain buy-in and drive through the improvement required with processing of the grader procurement for the second the role of the Procurement team (2.2). Move for supporting role with greater focus on compliance with CPRs is a recent change are both councils.</li> <li>Limited consideration of the scope for collaborative procurement at the planning (whether collaborative procurement between services within the same council or a linconsistent use of the Proactis corporate contract register by services. Lack of condition of areas in which collaborative procurement could deliver efficiencies.</li> <li>Confidence around use of the Proactis system (including the contract management services where procurement is not carried out on a regular basis (2.5).</li> </ul>	consisting promotion of remain. We have broken 014 business case) is no ch Council. Lack of nece urement activity within s from an advisory function d will require a culture stage of procurement e across the two councils) ontract information is im es (2.4).	the strategy down this root of driven by essary services (2.1). on to a more change within xercises (2.3). peding the	
Action (Ref)	Agreed Management Action	Responsibility & Deadline	Status	
2.1	The JPB need to raise the profile of the JCPU in both Councils. Legal and Procurement Operations Manager and Head of Legal and Democratic Services and HR (at DCC) and Legal and Procurement Operations Manager and Chief Officer (Governance) (at	Officers of the JPB	In progress – Revised date of 31/12/19	

	FCC) to attend Senior Leadership Team /Corporate Leadership Team to discuss procurement and the need to collaborate.	Chief Officers (FCC) / SLT and Middle		
	The JCPU to provide a procurement activity report for each Service Challenge (DCC)	Managers (DCC)		
	broken down to the individual services.	Legal and		
		Procurement		
		Operations Manager		
Follow Up Results	The Legal and Procurement Operations Manager requested attendance at SLT/CLT in each Council in July 2018 to raise the profile of the Procurement team. The Legal and Procurement Operations Manager is due to attend the SLT/CLT at each authority once the Procurement strategy has been agreed, which should be approved by September 2019.			
Results	The Legal and Procurement Operations Manager has contributed to each service's Se procurement activity report.	rvice Challenge and prov	vided a	
2.2	CPU Business Partners will attend Service Senior Management Team meetings quarterly. The Legal and Procurement Operations Manager will attend Senior Leadership Team/Chief Officer Team six monthly.	Procurement Operations Manager - DCC / FCC	Complete in DCC. FCC still need to complete the marketing exercise.	
	The Legal and Procurement Operations Manager will consider marketing options that are available at each of the Councils to promote the CPU.		September 2019	
	The Procurement Business Partners now attend the Service Senior Management team meetings on a quarterly basis.			
Follow Up Results	The Legal and Procurement Operations Manager is due to attend a future SLT meetin been approved.	gs once the Procuremen	t Strategy has	
Results	The Legal and Procurement Operations Manager has used available marketing options in DCC, but has not been able at FCC due to marketing staff not assisting her.			
2.3	The commissioning form will be amended to ask Services if they have considered collaborative procurement across DCC/FCC, and across internal services.	Legal and Procurement	Complete	

	If a collaborative procurement is not considered, the reason should be recorded on the commissioning form.	Operations Manager - DCC / FCC	
	If, in the opinion of the CPU, a collaborative procurement is possible but is not being pursued, this is reported to JPB by the Legal and Procurement Operations Manager.		
Follow Up Results	This has been addressed by the introduction of a form that all staff need to complete	e when procuring goods	and services.
	CPU will be responsible for getting contracts sealed/signed, scanning into Proactis and notifying the contract manager. CPU will then pass the contract over to the contract manager which will prompt the contract management module to be used.	CPU/Business Partners - DCC / FCC	Complete – Ongoing.
2.4	Proactis functionality will be used to send an automated chaser to contract managers about contract expiry dates and the need to take action to ensure service continuity. This should also reduce the need for exception/extension reports because of the advance warning of a contract expiry date.		
Follow Up Results	<ul> <li>DCC: contracts are prepared and completed by CPU and sent to the supplier and, on return, the contracts are scanned into Proactis contract management module.</li> <li>At FCC, there has been resistance from support services in getting contracts prepared ready for dispatch to the supplier. It has been agreed by the Chief Officer Governance that CPU will prepare an electronic version of the contract and send it to the Service, and that it is a Service responsibility to ensure the contract is completed and a scanned copy sent to CPU for uploading to Proactis.</li> <li>There is functionality within the contract management module on the Proactis system to set up tasks whereby the Contract</li> </ul>		
	Manager can set up tasks, deadline for completion and send a reminder to the name is reliant on Contract Managers setting up tasks as reminders to themselves. The Leg of officers in ICT who are using the task function for ICT contracts but not aware of o	gal and Procurement Mar	nager is aware

2.5	CPU to provide contract monitoring training for Services/contract managers during the next 12 months.	CPU Strategic Business Partner – DCC / FCC	Complete – Ongoing
Follow Up Results	The Procurement Systems Officer and Data Analyst has provided training during the last 12 months, unfortunately staff attendance at the training sessions has been poor. This is an area that will be ongoing and the Procurement Systems Officer and Data Analyst will continue to offer the training during the next 12 months.		

Report Recipients			
• Head of Legal H	R and Democratio	: Services	
• Legal Services M	lanager		
• Legal and Procu	rement Operatior	ıs Manager	
• Lead Member fo	r Finance, Perform	mance & Strat	egic Assets
• Corporate Gover	rnance Committee	e	
Strategic Planning & Performance Officer			
	Internal	Audit Tea	ım
Bob Chowdhury Senior Auditor 01824 706 Bob.Chowd			988 nury@denbighshire.gov.uk
Key Dates			
Follow up review commenced		May 2019	
Follow up review completed			May 2019
Reported to Corporate Governance Committee			05 June 2019

## Eitem Agenda 12

## Adroddiad i'r: Corporate Governance Committee

## **Dyddiad y Cyfarfod:** 5 Mehefin 2018

**Aelod / Swyddog Arweiniol:** Gary Wiilliams, Pennaeth Cyfreithiol, AD a Gwasanaethau Democrataidd

## Awdur yr Adroddiad: Gary Wiilliams, Pennaeth Cyfreithiol, AD a Gwasanaethau

Democrataidd

Teitl:

Adroddiad Blynyddol y Pwyllgor Llywodraethu

## 1. Am beth mae'r adroddiad yn sôn?

Mae'r adroddiad yn sôn am adroddiad blynyddol y Pwyllgor i'r Cyngor.

## 2. Beth yw'r rheswm dros lunio'r adroddiad hwn?

l geisio cymeradwyaeth aelodau i adroddiad drafft gael ei gyflwyno i'r Cyngor yn ymwneud â gwaith y Pwyllgor yn ystod blwyddyn y cyngor 2018/2019.

### 3. Beth yw'r Argymhellion?

Y bydd y Pwyllgor yn ystyried yr adroddiad drafft wedi ei atodi fel Atodiad 1 a chymeradwyo ei gyflwyno i'r Cyngor yn ddarostyngedig i unrhyw addasiadau a argymhellwyd a chytunwyd gan yr Aelodau.

### 4. Manylion am yr Adroddiad

Mae'r Cyfansoddiad yn ei wneud yn ofynnol i'r Pwyllgor baratoi a chyflwyno adroddiad bob blwyddyn i'r Cyngor ar berfformiad ac effeithiolrwydd y Pwyllgor.

Mae'r adroddiad drafft atodedig yn ceisio gosod allan y prif broblemau y mae'r Pwyllgor wedi eu hystyried yn ystod Blwyddyn y Cyngor 2018/19 a'r argymhellion a wnaed gan y Pwyllgor.

Mae'r adroddiad drafft yn egluro rôl y Pwyllgor, yr eitemau sefydlog y mae'n eu hystyried, a rhai problemau pwysig y mae wedi eu hystyried yn ystod y cyfnod hwn.

Mae gofyn i'r aelodau ystyried a yw cynnwys yr adroddiad yn adlewyrchu gwaith y Pwyllgor gan wneud unrhyw awgrymiadau ar sut i wella arddull a chynnwys y adroddiad.

## 5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol?

Mae gwaith y Pwyllgor yn archwilio materion ariannol y Cyngor, rheolaeth risg a rheolaeth llywodraethu corfforaethol yn cynorthwyo'r Cyngor wrth ddarparu Blaenoriaethau Corfforaethol.

## 6. Faint fydd y gost a sut bydd yn effeithio ar wasanaethau eraill?

Nid oes unrhyw gostau uniongyrchol mewn cyswllt â' r adroddiad hwn.

## 7. Beth yw prif gasgliadau'r Asesiad o'r Effaith ar Les?

Nid oes angen asesiad effaith ar gyfer yr adroddiad hwn.

## 8. Pa ymgynghoriadau a gynhaliwyd gydag Archwilio ac eraill?

Mae'r adroddiad yn ceisio barn aelodau ynglŷn â chynnwys yr adroddiad Blynyddol. Nid oes angen unrhyw ymgynghoriadau eraill.

## 9. Datganiad y Prif Swyddog Cyllid

Mae'r Pwyllgor yn rhan allweddol o drefniadau llywodraethu'r Cyngor. Mae archwiliad effeithiol o brosesau ariannol sylweddol, systemau a throsglwyddiadau yn elfen hanfodol o reolaeth fewnol ac yn darparu lefel o sicrwydd i'r Cyngor ehangach a rhanddeiliaid eraill.

## 10. Pa risgiau sy'n bodoli ac a oes unrhyw beth y gallwn ei wneud i'w lleihau?

Y risg o beidio â chael Llywodraethu Corfforaethol neu Bwyllgor Archwilio effeithiol yw nad oes unrhyw oruchwyliaeth o lywodraethu corfforaethol y Cyngor sy'n gydran allweddol ar gyfer perfformiad da. Gall llywodraethu corfforaethol gwan gyfrannu at fethiannau yn narpariaeth gwasanaeth.

## 11. Pŵer i wneud y Penderfyniad

Adran 13, Cyfansoddiad y Cyngor.

Report To:	County Council
Date of Meeting:	2 <sup>nd</sup> July 2019
Lead Member / Officer:	Chair Corporate Governance Committee
Report Author:	Gary Williams, Head of Legal, HR and Democratic Services
Title:	Annual Report of the Corporate Governance Committee

### 1. What is the report about?

The report is about the work of the Corporate Governance Committee (the Committee) for the Municipal Year 2018/19

### 2. What is the reason for making this report?

To inform all Members of the work of the Committee.

#### 3. What are the Recommendations?

3.1 That Members note the content of the report.

#### 4. Report details

- 4.1 The Council is statutorily required under the provisions of the Local Government Wales Measure 2011 to have an Audit Committee. The Committee is the Council's designated committee for this purpose. The statutory role of the Audit Committee is to review and scrutinise the authority's financial affairs, make reports and recommendations in relation to the authority's financial affairs, review and assess the risk management, internal control and corporate governance arrangements of the authority and make reports and recommendations to the authority on the adequacy and effectiveness of those arrangements. The Committee is required to oversee the authority's internal and external audit arrangements, and review the financial statements prepared by the authority. The Committee is also the body that is responsible for keeping the Constitution under review.
- 4.2 The Council's Constitution provides that the membership of the Committee is made up of six elected Members on a politically balanced basis. There is no statutory requirement for the Committee to be politically balanced. There is a statutory requirement to have at least one independent lay member of the Committee and the current lay member is Mr. Paul Witham.
- 4.3 Each meeting of the Committee is attended by the Council's s151 Officer, Monitoring Officer and Head of Internal Audit or their representatives. In addition each meeting is attended by officers of the Wales Audit Office.
- 4.4 During the period covered by this report, the Committee has received a number of internal annual reports on matters relating to governance. These have included:

- 4.4.1 Annual Governance Statement Report this report\_provides the selfassessment report on the Council's governance and improvement arrangements for 2017-18, which incorporates the Council's 'annual governance statement'. There were no significant governance issues to report. Any less significant issues were included in the Governance Improvement Action Plan which is monitored by the Committee.
- 4.4.2 Corporate Health and Safety Annual Report this is a report from the Corporate Health and Safety Officer to provide assurance to the Committee that accidents and incidents are reported and monitored; that activity is planned in line with information provided by service hazard and gap analysis; and that training is delivered as required. The overall assessment of DCC's implementation of H&S systems and of employee involvement in H&S are both medium assurance (yellow). This means that H&S management systems are generally developed and recorded. Significant hazards are generally identified and managed to minimise risk. Employees are generally involved in the development and use of H&S management systems.
- 4.4.3 Senior Information Risk Officer (SIRO) Annual Report the Senior Information Risk Owner (SIRO) has an explicit responsibility to ensure that information held by the Council is managed safely, effectively and in accordance with legislation. This report provides Members with information as to any data protection breaches that may have occurred and whether there are any issues or trends that require further action to be taken. The report sets out statistical data regarding requests for information under the Freedom of Information legislation and the number of complaints made to the Information Commissioner's Office. There had been no significant data breaches during the reporting period. There had been two minor breaches involving inaccurate address details on correspondence. Both breaches were investigated but not considered sufficiently serious to report to the Information Commissioner.
- 4.4.4 Whistleblowing Annual Report the Council's Whistleblowing Policy requires that an annual report be provided to the Committee on the number and outcome of concerns raised under the policy and whether there are any trends or issues that require further action to be taken. There were two concerns raised under the policy during the reporting period which emanated from separate areas and were different in nature. There did not appear to be a connection between the two concerns nor any underlying theme that needed to be addressed.
- 4.5 The Committee also receives a number of reports relating to financial matters each year. These have included:
  - 4.5.1 Statement of Accounts each hear the Committee is required to approve the Council's statement of accounts in order that they may be signed off by the Chair of the Committee and the s151 Officer. There is a large amount of information involved in the accounts and the draft is presented to the Committee in one meeting before summer recess and the final statement of accounts is presented for approval in September each year in order that the committee has sufficient opportunity to examine the documentation and scrutinise it. The accounts were approved.

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- 4.5.2 Treasury Management the Committee receives two reports each year on the treasury management functions of the Council. The reports present details of capital financing, borrowing, debt rescheduling and investment transactions during the reporting period. The reports also deal with the risk implications of treasury decisions and transactions and compliance with treasury limits and Prudential Indicators. The Committee reviews the Annual Treasury Management Strategy prior to its approval by Council.
- 4.6 The Committee also receives external regulatory reports. During this reporting period the Committee has received the following reports:
  - 4.6.1 Wales Audit Office Annual Improvement Report this report was presented to the Committee and Full Council and is a summary of audit work by the WAO, including studies on Scrutiny, Service User Perspective Review relating to Housing and the Estyn Inspection. No significant recommendations for change were made, and the report was overall very positive about the Council. There were six 'proposals for improvement', which were presented to Council together with the actions in respect of each of these.
  - 4.6.2 WAO Annual Audit Letter the Committee received the WAO's annual audit letter, the key messages in which were that Denbighshire County Council complied with its responsibilities relating to financial reporting and use of resources, that WAO was satisfied that the Council has appropriate arrangements in place to secure economy, efficiency and effectiveness in its use of resources and that their work to date on certification of grant claims and returns had not identified significant issues that would impact on the 2018-19 accounts or key financial systems.

In addition the Committee receives reports on the WAO's programme of work.

- 4.6.3 Overview and Scrutiny Fit for the Future the Committee received a report on The Council's Scrutiny arrangements as part of a national study. The report concluded that the Council's overview and scrutiny function is responding well to current challenges, however limited capacity to support scrutiny may hinder future progress, and there is scope for cabinet members to contribute more actively to scrutiny discussions.
- 4.6.4 Local Government Use of Data the Committee received a report on the use of data by the Council as part of a national study. The report found that the Council has the foundations in place to make better use of data but needs to improve how data is analysed and presented to decision makers The report suggested that developing a more unified and corporate approach to using data would help to extend the benefits of data-led decisions to all service areas. Updating data sharing protocols and communicating them would help to ensure that managers know when and what they can share, helping to avoid disproportionate risk aversion when it comes to data sharing. Mapping staff who have a role in analysing and managing data to build and develop capacity in data usage and developing its data analysis capacity within existing resources will help the Council embed data-driven decision-making and generate greater insights into customer demand for services.

- 4.7 The Committee also receives regular reports from the Chief Internal Auditor on the progress made against the Internal Audit Plan which is approved by the Committee. Members of the Committee also receive copies of internal audit reports. The reports which have "low" assurance are considered at Committee and the action plans to address any concerns are scrutinised and monitored by the Committee. Audit reports that have been considered, or have had action plans monitored by the Committee during the reporting period include, Health and Safety in schools, Public Conveniences, Project Management of 21<sup>st</sup> Century Schools, Registration Service, and Joint Procurement Unit.
- 4.8 The Committee has also undertaken a self-assessment of its own performance compared to current best practice. This assessment was against a checklist from the Chartered Institute of Public Finance and Accountancy (CIPFA) guidance "Audit Committees Practical Guidance for Local Authorities and Police 2018 Edition."

There are no significant areas of non-compliance identified in the core functions expected of audit committees or wider functions, however some variances were identified and the terms of reference updated accordingly. Self-assessment responses highlighted training needs which is being arranged with the Welsh Chief Auditors Group for the Chair and internally for all committee members.

## 5. How does the decision contribute to the Corporate Priorities?

The Committee's work in scrutinising the Council's financial affairs, risk management and corporate governance controls assists the Council in delivering the Corporate Priorities.

### 6. What will it cost and how will it affect other services?

There are no direct costs associated with this report.

### 7. What are the main conclusions of the Well-being Impact Assessment?

This report contains no proposal but is, rather, a report on the work done by the Committee over the past year. There is therefore no impact assessment required.

### 8. What consultations have been carried out with Scrutiny and others?

The Committee has received and commented upon a draft of this report.

### 9. Chief Finance Officer Statement

### 10. What risks are there and is there anything we can do to reduce them?

The risk of not having an effective Corporate Governance or Audit Committee is that there is no oversight of the Council's corporate governance which is a key component of good performance. Weak corporate governance can contribute to failures in service delivery.

## 11. Power to make the Decision

There is no decision required as a result of this report.

Mae tudalen hwn yn fwriadol wag

## Eitem Agenda 13

Adroddiad i'r:	Pwyllgor Llywodraethu Corfforaethol
Dyddiad y Cyfarfod:	5 Mehefin 2019
Aelod / Swyddog Arweiniol:	Gary Williams, Pennaeth y Gwasanaethau Cyfreithiol, Adnoddau Dynol a Democrataidd a'r Uwch-swyddog Cyfrifol ar gyfer Deddf Rheoleiddio Pwerau Ymchwilio 2000
Awdur yr Adroddiad:	Lisa Jones, Rheolwr y Gwasanaethau Cyfreithiol a'r Cydlynydd ar gyfer Deddf Rheoleiddio Pwerau Ymchwilio 2000
Teitl:	Archwiliad Deddf Rheoleiddio Pwerau Ymchwilio 2000 gan Swyddfa'r Comisiynydd Pwerau Ymchwilio ac Adroddiad Blynyddol Deddf Rheoleiddio Pwerau Ymchwilio 2000

## 1. Am beth mae'r adroddiad yn sôn?

Dyma'r adroddiad blynyddol i'r Pwyllgor Llywodraethu Corfforaethol ar ddefnydd y Cyngor o'i bwerau gwyliadwriaeth o dan Ddeddf Rheoleiddio Pwerau Ymchwilio (RIPA) 2000 ynghyd â chanlyniadau'r archwiliad RIPA sy'n cael ei gynnal o ddeutu pob tair blynedd.

## 2. Beth yw'r rheswm dros lunio'r adroddiad hwn?

O dan God Ymarfer y Swyddfa Gartref, mae'n ofynnol i'r Cyngor o leiaf gyflwyno adroddiadau blynyddol i aelodau ynglŷn â defnydd yr awdurdod o'i bwerau o dan y drefn hon. Mae'r Pwyllgor Llywodraethu Corfforaethol yn derbyn unrhyw adroddiadau o archwiliadau allanol fel mae cylch gorchwyl y Pwyllgor yn ei nodi.

## 3. Beth yw'r Argymhellion?

Bod yr Aelodau'n derbyn yr adroddiad allanol ac yn nodi cynnwys yr adroddiad hwn a'r camau a gymerwyd yn unol ag argymhellion Swyddfa'r Comisiynydd Pwerau Ymchwilio.

## 4. Manylion yr adroddiad

Cafodd y Cyngor archwiliad 'pen desg' am y tro cyntaf; y trefniadau newydd sydd wedi'u rhoi ar waith gan Swyddfa'r Comisiynydd Pwerau Ymchwilio (Swyddfa'r Comisiynydd Gwyliadwriaeth gynt) lle mae archwiliad cychwynnol yn cael ei wneud heb ymweld cyn penderfynu wedyn a oes angen archwiliad ymweliadol. Mae'r Uwch-swyddog Cyfrifol yn falch o ddweud bod yr Arolygydd yn fodlon â dull y Cyngor o lywodraethu yn y maes hwn dros y tair blynedd ddiwethaf, ei fod wedi cwblhau ei archwiliad fel archwiliad 'pen desg' ac, yn bwysig, bod ein ceisiadau a'n hawdurdodiadau o safon uchel. Mae copi o Adroddiad yr archwiliad yn Atodiad 1.

## Tudalen 133

Gan ddilyn argymhellion yr Arolygydd, mae'r polisi wedi'i ddiweddaru ac mae'n cael ei gyfieithu ar adeg llunio'r adroddiad hwn.

Pan gyflwynwyd yr adroddiad blynyddol diwethaf, dywedodd yr Uwch-swyddog Cyfrifol ar gyfer RIPA y byddai hyfforddiant mewnol yn cael ei ddarparu i swyddogion ymchwilio a swyddogion awdurdodi gydag astudiaethau achos ymarferol. Cynhaliwyd yr hyfforddiant hwn ac fe welodd yr arolygydd y deunydd hyfforddi ac roedd yn fodlon â'r cynnwys. Ers yr archwiliad, mae un Cyfreithiwr yn y Gwasanaethau Cyfreithiol wedi bod ar gwrs hyfforddi cyfreithiol penodol ar wyliadwriaeth gudd a'r cyfryngau cymdeithasol; y bwriad dros y 6 mis nesaf yw i'r deunyddiau sy'n cael eu creu'n fewnol gael eu diwygio i adlewyrchu'r wybodaeth newydd hon.

O ran y diweddariad blynyddol i'r Pwyllgor hwn, nid oes unrhyw weithgarwch wedi bod o ran defnyddio'r pwerau hyn ers yr adroddiad diwethaf i'r Pwyllgor yn y 12 mis diwethaf; mae adroddiad archwilio Swyddfa'r Comisiynydd Pwerau Ymchwilio yn un pob tair blynedd ac mae'n cyfeirio at weithgarwch yn ystod y cyfnod hwn.

Mae'r Cyngor wedi defnyddio'r pwerau yn y gorffennol ar gyfer tipio anghyfreithlon, troseddau amgylcheddol, achosion o werthu pethau'n anghyfreithlon i rai dan oed fel alcohol neu dân gwyllt, lles anifeiliaid ac ati. Ni chaiff ceisiadau eu gwneud gyda'r gobaith o ddod o hyd i wybodaeth. Fel arfer, mae'r gwasanaeth yn derbyn tystiolaeth sy'n cefnogi'r gofyn am wyliadwriaeth.

Mae gweithgor RIPA y Cyngor wedi parhau i gyfarfod yn ôl yr angen, yn enwedig os oes unrhyw newidiadau i Godau Ymarfer neu Ganllawiau'r Swyddfa Gartref neu Swyddfa'r Comisiynydd Gwyliadwriaeth; i ystyried dulliau ar gyfer gweithrediadau penodol neu feysydd lle gallai RIPA gynorthwyo ag unrhyw broblemau gorfodi neu i gyflwyno unrhyw sylwadau o unrhyw Archwiliad neu gan aelodau o'r Pwyllgor hwn.

Bydd y gweithgor yn cyfarfod ar ôl cael yr adborth hwn gan y Pwyllgor.

- 5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol? Mae'r adroddiad yn rhoi manylion archwiliad o drefniadau llywodraethu un o weithgareddau'r Cyngor i'r aelodau.
- 6. Faint fydd yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill? Mae'r costau'n cael eu talu o adnoddau sy'n bod eisoes ac mae hyfforddiant yn cael ei ddarparu'n fewnol ac eithrio sesiwn hyfforddi ddiweddar ar ddefnyddio'r cyfryngau cymdeithasol, a oedd yn costio llai na £200.
- 7. Beth yw prif gasgliadau'r Asesiad o'r Effaith ar Les? Dim ei angen.
- 8. Pa ymgynghoriadau a gynhaliwyd gyda'r Pwyllgorau Craffu ac eraill? Nid oedd angen ymgynghori.
- 9. Datganiad y Prif Swyddog Cyllid Dim ei angen.

## 10. Pa risgiau sydd ac oes unrhyw beth y gallwn ei wneud i'w lleihau?

Wrth ddefnyddio ei bwerau o dan y drefn hon, gall y Cyngor fod mewn perygl o effeithio ar hawl unigolyn i fywyd preifat a theuluol fel y nodir yn y Confensiwn Ewropeaidd ar Hawliau Dynol. Mewn unrhyw achos o arfer y pwerau hyn, mae angen i'r Cyngor nodi, yn gynhwysfawr iawn, mewn cais i Swyddog Awdurdodi ac yna i'r Llys Ynadon, y rhesymau a'r sail ar gyfer y wyliadwriaeth, a ddylai fynd i'r afael â pham mae hi'n gymesur ymyrryd â hawliau dynol unrhyw unigolyn.

Bydd unrhyw risgiau yn cael eu lleihau drwy hyfforddi'r swyddogion sy'n defnyddio'r pwerau hyn yn rheolaidd a thrwy gael y Swyddog Monitro i oruchwylio gweithgareddau fel hyn yn fanwl. Caiff y Cyngor hefyd ei archwilio bob tair blynedd gan Swyddfa'r Comisiynydd Gwyliadwriaeth a chaiff yr adroddiad ei gyflwyno i'r Pwyllgor hwn ar ôl ei dderbyn.

#### **11. Pŵer i wneud y Penderfyniad** Nid oes angen penderfyniad.

Mae tudalen hwn yn fwriadol wag

Ms Judith Greenhalgh Prif Weithredwr Cyngor Sir Ddinbych Blwch Post 62 Rhuthun LL15 9AZ (judith.greenhalgh@denbighshire.gov.uk)

25 Hydref 2018

Annwyl Brif Weithredwr,

#### Archwiliad o Gyngor Sir Ddinbych

Roedd eich Cyngor yn destun archwiliad dogfennol yn seiliedig ar fwrdd gwaith yn ddiweddar gan un o fy Arolygwyr, Mr Graham McCrory MBE. Rwy'n gwerthfawrogi eich bod wedi trefnu hyn drwy eich rheolwr Gwasanaethau Cyfreithiol, Ms Lisa Jones, sydd wedi darparu'r deunyddiau perthnasol ac sydd hefyd wedi rhoi rhagor o fanylion i ni drwy siarad gyda fy Arolygydd.

Er nad oes angen gwneud archwiliad gwirioneddol ar y cam hwn, mae'r adolygiad bwrdd gwaith wedi nodi achosion penodol sydd angen eu datrys ac mae Mr McCrory wedi gwneud yr argymhellion canlynol:

1. Er bod hyfforddiant ymwybyddiaeth RIPA wedi'u cynnal ers yr arolwg diwethaf, mae angen datblygu a chyflwyno hyfforddiant ac ymwybyddiaeth rheolaidd trwy'r Cyngor cyfan er mwyn i'r rheiny sydd yn defnyddio pwerau RIPA fod wedi'u diweddaru.

2. Tra bod yr Uwch Swyddog Cyfrifol (USC) wedi derbyn Hyfforddiant Swyddog Awdurdodi, dylid ond defnyddio'r gallu i awdurdodi ceisiadau RIPA fel y dewis olaf un. Eu rôl fel USC yw goruchwylio'r defnydd o bwerau RIPA gan weithwyr cyflogedig y Cyngor.

3. Dylid diweddaru dogfennau Polisi'r Cyngor ac ychwanegu atynt yn y meysydd canlynol:

- Dylid datblygu manylion ar ddefnyddio Safleoedd Rhwydweithio Cymdeithasol (SRhC) ymhellach i gynnwys cyngor a chyfarwyddyd wedi'u cynnwys yn y Cod Ymarfer diwygiedig ar gyfer Cuddwylio ac Ymyriant Eiddo 2018 (Paragraffau 3.10 i 3.17)
- Mae'r cyfnod awdurdodi ar gyfer CHIS troseddwr ifanc wedi cael ei ddiwygio a bellach ar gyfer uchafswm o bedwar mis yn hytrach na mis fel y dogfennwyd yn Adran (4.2) o'r ddogfen polisi Cyngor. (Cod Ymarfer Diwygiedig ar gyfer Ffynonellau Cudd-wybodaeth Ddynol 2018, paragraff 4.2 yn cyfeirio)
- Dylai unrhyw gyfeiriadau i Swyddfa Comisiynwyr Gwyliadwriaeth (OSC) fel y corff goruchwylio ar gyfer pwerau RIPA gael eu diweddaru i adlewyrchu fod goruchwyliaeth yn cael ei wneud gan y Swyddfa Comisiynydd Pwerau Ymchwiliol (IPCO)

4. Roedd y ddau awdurdodiad gwyliadwriaeth dan gyfarwyddyd a adolygwyd i'w gweld o fod wedi'u cwblhau i safon dda. Yn dweud hynny, rhaid canslo gweithgaredd wedi'i awdurdodi yn amserol ac i hynny ddigwydd yn brydlon ar ôl i'r angen am oruchwyliaeth i ddod i ben.

Byddwn yn gwerthfawrogi pe baech yn gallu ymateb o fewn chwech wythnos o ddyddiad y llythyr hwn i'n hysbysu o'r camau gweithredu y byddwch yn eu cymryd. Yna byddaf yn penderfynu os bydd angen arolwg gwirioneddol.

Rwy'n cymryd y cyfle yma i'ch atgoffa o bwysigrwydd goruchwyliaeth fewnol barhaus a rheolaidd o ddefnydd gwirioneddol a phosib o'r pwerau hyn a dylid eu rheoli trwy eich Uwch-Swyddog Cyfrifol

## Tudalen 137

\_\_\_\_\_\_\_. Mae swyddogion angen cadw eu lefelau hyfforddiant rhag ofn, ac er mor fychan yw'r posibilrwydd mae angen defnyddio'r pwerau. Rwyf hefyd yn tynnu sylw at ba mor ddefnyddiol yw cyfryngau cymdeithasol a'r defnydd cynyddol ohono sydd yn gallu cynnig arweiniad archwiliol yn y lle cyntaf a hefyd yn helpu gyda gorfodi neu gyfrifoldebau eraill, ond mae'n gyfrifoldeb arnoch i sicrhau fod adnoddau o'r fath yn cael eu defnyddio mewn modd wedi'i reoli, archwilio a'i ddeall yn dda. Mae Cod Ymarfer Cuddwylio ac Ymyriant Eiddo'r Swyddfa Gartref y cyfeirir ato, yn darparu cyngor defnyddiol ar y pwnc hwn.

Cysylltwch gyda fy swyddfa os oes gennych unrhyw ymholiadau yn dilyn yr arolwg bwrdd gwaith, neu ar unrhyw adeg yn y dyfodol. Darperir manylion cyswllt ar waelod y llythyr hwn.

Yn gywir,

Y Gwir Anrh Yr Arglwydd Ustus Fulford

Adrian Fufferd

Comisiynydd Pwerau Ymchwilio

10 GORFFENAF 2019		Eitemau Sefydlog	
	1	Materion a Gyfeiriwyd gan y Pwyllgorau Craffu (os oes rhai)	Cydlynydd Craffu - Rhian Evans
	2	Adroddiadau Rheoleiddio Allanol Diweddar a Dderbyniwyd (os oes rhai)	Pennaeth Gwella Busnes a Moderneiddio - Alan Smith, Nicola Kneale
	3	Rhaglen Gwaith i'r Dyfodol	Gwasanaethau Democrataidd
		Reports	
	4	Datganiad Cyfrifon Drafft	Pennaeth Cyllid - Richard Weigh
Tud	5	Rheoli Trysorlys	Pennaeth Cyllid - Richard Weigh
Fudalen (	6	Adroddiad blynyddol am y Cyfansoddiad	Gary Williams - Pennaeth y Gwasanaethau Cyfreithiol, Adnoddau Dynol a Democrataidd / Lisa Lovegrove – Prif Archwilydd Mewnol
<u>1</u> 39	7	Adroddiad SIRO Blynyddol	Pennaeth Gwella Busnes a Moderneiddio – Alan Smith
	8	Adroddiad Gwella Blynyddol SAC	SAC / Pennaeth Gwella Busnes a Moderneiddio – Alan Smith
	9.	Adroddiad Twyll Blynyddol	Lisa Lovegrove – Prif Archwilydd Mewnol
	10	Adroddiad Diogelu	SAC
	11	Her y Gwasanaeth – Adroddiad y Gwasanaeth	SAC Pennaeth Gwella Busnes a Moderneiddio - Alan Smith (Elaine Smith)
11 MEDI 2019		Eitemau Sefydlog	
	1	Materion a Gyfeiriwyd gan y Pwyllgorau Craffu (os oes rhai)	Cydlynydd Craffu - Rhian Evans
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## Rhaglen Gwaith i'r Dyfodol y Pwyllgor Llywodraethu Corfforaethol

	2	Adroddiadau Rheoleiddio Allanol Diweddar a	Pennaeth Gwella Busnes a Moderneiddio - Alan Smith, Nicola
		Dderbyniwyd (os oes rhai)	Kneale
	3	Y diweddaraf am Archwilio Mewnol (diweddariad CIPFA)	Prif Archwilydd Mewnol – Lisa Lovegrove
	4	Rhaglen Gwaith i'r Dyfodol	Gwasanaethau Democrataidd
		Reports	
	5	Cymeradwyo'r Datganiad Cyfrifon	Pennaeth Cyllid - Richard Weigh
Tuo	6	Adroddiad lechyd a Diogelwch Blynyddol	Pennaeth lechyd a Diogelwch - Gerry Lapington
Tudalen 140	7	Adroddiad diweddaru ar adroddiad yr archwiliad sicrwydd isel – y gwasanaeth cofrestru (gofynnir amdano yn 23/01/19)	Prif Archwilydd Mewnol – Lisa Lovegrove
0	8	Archwiliad o Adroddiadau Datganiad Ariannol	SAC
	9	Adroddiad SIRO Blynyddol	Yr angen i nodi'r swyddog – a amlygir o dan y trefniadau Ilywodraethu a Rheoli Risg
	10	Archwiliad Dilynol Y Gwasanaeth Cofrestru	Amlygwyd Mewn Adroddiadau Eraill y Gofynnwyd Amdanynt
20 TACHWEDD 2019		Eitemau Sefydlog	
	1	Materion a Gyfeiriwyd gan y Pwyllgorau Craffu (os oes rhai)	Cydlynydd Craffu - Rhian Evans
	2	Adroddiadau Rheoleiddio Allanol Diweddar a Dderbyniwyd (os oes rhai)	Pennaeth Gwella Busnes a Moderneiddio - Alan Smith, Nicola Kneale

## Rhaglen Gwaith i'r Dyfodol y Pwyllgor Llywodraethu Corfforaethol

	3	Y diweddaraf am Archwilio Mewnol (diweddariad CIPFA)	Pennaeth Archwilio Mewnol – Lisa Lovegrove
	4	Rhaglen Gwaith i'r Dyfodol	Gwasanaethau Democrataidd
		Reports	
	5	Adroddiad Blynyddol ar Rannu Pryderon	Pennaeth y Gwasanaethau Cyfreithiol, Adnoddau Dynol a Democrataidd / Gary Williams
	6	Adroddiad RIPA Blynyddol (Deddf Rheoleiddio	Pennaeth y Gwasanaethau Cyfreithiol, Adnoddau Dynol a
		Pwerau Ymchwilio 2000)	Democrataidd / Gary Williams
	7	Datganiad llywodraethu blynyddol	Prif Archwilydd Mewnol – Lisa Lovegrove
Tud	8	Rheoli gwybodaeth mewn ysgolion	Prif Archwilydd Mewnol – Lisa Lovegrove
Tudalen 141	9	Y diweddaraf am y gyllideb	Pennaeth Cyllid - Richard Weigh
14	10	Cynllun cyfalaf ariannol	Pennaeth Cyllid - Richard Weigh
	11	Diogelu Costau Mewn Perthynas a Phrosiectau Mawr, Contractau a Chaffael	Pennaeth Cyllid - Richard Weigh
	12	Adroddiad Cwynion Blynyddol a Llythyr Blynyddol yr Ombwdsmon	Pennaeth y Gwasanaethau Cyfreithiol, Adnoddau Dynol a Democrataidd / Gary Williams
Feb 2020		Standing Items	
	1	Materion a Gyfeiriwyd gan y Pwyllgorau Craffu (os oes rhai)	Cydlynydd Craffu - Rhian Evans
	2	Adroddiadau Rheoleiddio Allanol Diweddar a	Pennaeth Gwella Busnes a Moderneiddio - Alan Smith, Nicola
		Dderbyniwyd (os oes rhai)	Kneale
	3	Rhaglen Gwaith i'r Dyfodol	Gwasanaethau Democrataidd

## Rhaglen Gwaith i'r Dyfodol y Pwyllgor Llywodraethu Corfforaethol

		Reports	
	5	Strategaeth Reoli'r Trysorlys	Pennaeth Cyllid - Richard Weigh
	6	Diweddariad Cynllun Gwella AGS	Pennaeth y Gwasanaethau Cyfreithiol, Adnoddau Dynol a Democrataidd / Gary Williams
March 2020		Standing Items	
	1	Materion a Gyfeiriwyd gan y Pwyllgorau Craffu (os oes rhai)	Cydlynydd Craffu - Rhian Evans
	2	Adroddiadau Rheoleiddio Allanol Diweddar a	Pennaeth Gwella Busnes a Moderneiddio - Alan Smith, Nicola
		Dderbyniwyd (os oes rhai)	Kneale
Tudalen	3	Y diweddaraf am Archwilio Mewnol (diweddariad CIPFA)	Prif Archwilydd Mewnol – Lisa Lovegrove
len	4	Rhaglen Gwaith i'r Dyfodol	Gwasanaethau Democrataidd
142			
Ň		Reports	
	5	Ardystio Grantiau a Datganiadau 2017/18	Pennaeth Cyllid - Richard Weigh
	6	Proses y Gyllideb	Pennaeth Cyllid - Richard Weigh
	7	Strategaeth a Siarter Archwilio Mewnol	Prif Archwilydd Mewnol – Lisa Lovegrove

DS Nid yw union ddyddiad cyhoeddi adroddiadau achlysurol gan er enghraifft Swyddfa Archwilio Cymru neu Adroddiadau Blynyddol gan yr Ombwdsmon yn hysbys ar hyn o bryd. Bydd dyddiad cyfarfod yn cael ei neilltuo ar eu cyfer cyn gynted ag y bo'n ymarferol.